CABINET – 28TH NOVEMBER 2016

A meeting of Cabinet will be held at 5.30 pm on Monday 28th November 2016 in the Council Chamber, Town Hall, Rugby.

Adam Norburn Executive Director

AGENDA

PART 1 – PUBLIC BUSINESS

Minutes.

To confirm the minutes of the meeting held on 31st October 2016.

2. Apologies.

To receive apologies for absence from the meeting.

Declarations of Interest.

To receive declarations of -

- (a) non-pecuniary interests as defined by the Council's Code of Conduct for Councillors;
- (b) pecuniary interests as defined by the Council's Code of Conduct for Councillors; and
- (c) notice under Section 106 Local Government Finance Act 1992 non-payment of Community Charge or Council Tax.

Note: Members are reminded that they should declare the existence and nature of their interests at the commencement of the meeting (or as soon as the interest becomes apparent). If that interest is a prejudicial interest, the Member must withdraw from the room unless one of the exceptions applies.

Membership of Warwickshire County Council or any Parish Council is classed as a non-pecuniary interest under the Code of Conduct. A Member does not need to declare this interest unless the Member chooses to speak on a matter relating to their membership. If the Member does not wish to speak on the matter, the Member may still vote on the matter without making a declaration.

Question Time.

Notice of questions from the public should be delivered in writing, by fax or e-mail to the Executive Director at least three clear working days prior to the meeting (no later than Tuesday 22nd November 2016).

Growth and Investment Portfolio

Nothing to report to this meeting.

Corporate Resources Portfolio

- 5. Draft General Fund Revenue and Capital Budget 2017/18 and Medium Term Financial Plan 2017-20.
- 6. Finance and Performance Monitoring 2016/17 Quarter 2.
- 7. Local Council Tax Reduction Scheme 2017/2018.

Communities and Homes Portfolio

- 8. Draft Housing Revenue Account Capital and Revenue Budgets 2017/18 and Medium Term Financial Plan 2017-21.
- 9. Contracts with charities 2017/19.
- 10. SLA grant funding for community associations (2017/18 and 2018/19) and one-off community grants (2017/18).
- 11. Control Centre Lifeline Service Purchase of replacement hardware and software systems.

Environment and Public Realm Portfolio

Nothing to report to this meeting.

The following item contains reports which are to be considered en bloc subject to any Portfolio Holder requesting discussion of an individual report

- 12. Treasury Management Report 2016/17 Progress Report.
- 13. Calendar of Meetings 2017/18.
- 14. Appointments to Outside Bodies Miscellaneous Appointments.

PART 2 – EXEMPT INFORMATION

There is no business involving exempt information to be transacted.

Any additional papers for this meeting can be accessed via the website.

The Reports of Officers (Ref. CAB 2016/17 – 6) are attached.

Membership of Cabinet:

Councillors Stokes (Chairman), Leigh Hunt, Mrs Parker, Ms Robbins and Mrs Timms.

CALL- IN PROCEDURES

Publication of the decisions made at this meeting will normally be within three working days of the decision. Each decision will come into force at the expiry of five working days after its publication. This does not apply to decisions made to take immediate effect. Call-in procedures are set out in detail in Standing Order 15 of Part 3c of the Constitution.

If you have any general queries with regard to this agenda please contact Claire Waleczek, Senior Democratic Services Officer (01788 533524 or e-mail claire.waleczek@rugby.gov.uk). Any specific queries concerning reports should be directed to the listed contact officer.

If you wish to attend the meeting and have any special requirements for access please contact the Democratic Services Officer named above.

Agenda No 5

AGENDA MANAGEMENT SHEET

Name of Meeting Cabinet

Date of Meeting 28th November 2016

Report Title Draft General Fund Revenue & Capital Budget 2017/18

and Medium Term Financial Plan 2017-20

Portfolio All Portfolios

Ward Relevance All Wards

Prior Consultation Cabinet 31st October 2016

Contact Officer Mannie Ketley – Head of Corporate Resources and Chief

Financial Officer Ext 3416

Report Subject to Call-in Yes

Report En-Bloc No

Forward Plan Yes

Corporate Priorities This report relates to all of the Council's priorities.

Financial Implications As detailed within the report.

Risk Management Implications The Council has a statutory duty to set an annual General

Fund Revenue budget that will enable it to determine the

level of Council Tax.

Environmental Implications There are no Environmental implications arising from this

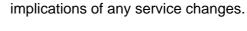
report.

Legal Implications There are no Legal implications arising from this report.

Equality & Diversity

Implications

There are no Equality and Diversity implications arising from this report. It may be necessary later on in the budget process to carry out Equality Impact Assessments of the





Recommendation

- (1) The draft General Fund Revenue and Capital Budget position for 2017/18 be considered alongside the Council's 2017-20 Medium Term Financial Plan:
- (2) Cabinet continues to consider the key decisions detailed within the report and identifies alternative income/savings sources to replace any items that are not to be included within the 2017/18 revenue budgets; and
- (3) A detailed scheme by scheme review of the items in the Capital Programme be continued in order to rationalise the overall programme in terms of affordability and sustainability.

Reasons for Recommendation

This updated overview of the Council's General Fund revenue and capital budgets needs to be considered by Cabinet as part of the budget setting process and to ensure its affordability and contribution to the Council's ambition to achieve self-sufficiency by 2020.



Cabinet – 28th November 2016

Draft General Fund Revenue & Capital Budget 2017/18 and Medium Term Financial Plan 2017-20

Report of the Head of Corporate Resources and Chief Financial Officer

Recommendation

- (1) The draft General Fund Revenue and Capital Budget position for 2017/18 be considered alongside the Council's 2017-20 Medium Term Financial Plan;
- (2) Cabinet continues to considers the key decisions detailed within the report and identifies alternative income/savings sources to replace any items that are not to be included within the 2017/18 revenue budgets; and
- (3) A detailed scheme by scheme review of the items in the Capital Programme be continued in order to rationalise the overall programme in terms of affordability and sustainability.

1. Introduction

This is the second report from the Head of Resources in her capacity as the Council's Chief Financial Officer.

The first budget report was presented to Cabinet on 31st October 2016 and the purpose of this report is to present an updated draft General Fund revenue position (see section 3), a capital position (see section 4) for 2017/18 and onwards, plus an updated Medium Term Financial Plan (see section 5), since the report to Cabinet in October.

Cabinet will further consider more detailed updates on the draft revenue and capital General Fund budgets right through to final budget setting and Council Tax determination at Full Council on 28th February 2017.

This report includes seven appendices;

- **Appendix 1** is a summary position for 2017/18 detailing the various changes made to the 2016/17 original budget.
- **Appendix 2** identifies by service the proposed growth items for 2017/18. This appendix also shows whether corresponding savings (Appendices 3 or 4) have been identified to offset the growth.
- **Appendix 3** identifies by service the proposed income increases (-) or shortfalls (+) for 2017/18.
- Appendix 4 identifies by service proposed savings items for 2017/18. The



appendix also shows where savings have been used to offset proposed growth (Appendix 2) and details are provided.

- **Appendix 5** identifies the draft capital programme for 2017/18 onwards based on scheme proposals from budget officers, along with proposed funding splits, revenue implications, and a projection for capital receipts usage.
- Appendix 6 shows an initial Medium Term Financial Plan 2017-20.
- **Appendix 7** shows the Council's response to the 2017/18 Local Government Finance technical consultation.

2. Budget Context

2.1. Overview and Context

The initial budget report to Cabinet in October presented a balanced draft 2017/18 budget and 2017-20 MTFP. However, this position was and remains underpinned by a number of assumptions and also key policy changes which if not approved will require other savings to be identified. These key decisions remain unadjusted within this budget report and as per recommendation 2 are set out for Cabinet's consideration at section 3.1.

Beyond these key decisions there have been some other changes to the budget since October, primarily relating to business rates and some service expenditure assumptions. The remaining content in this section of the report sets out these changes and other items of note since the October report.

2.2. Business Rates

The 2017 ratings list was released on 30th September 2016 with a national average increase of approximately 9.1% compared to the 2010 list, whilst for Rugby rateable values have increased by 1.5% over the period. This change shows how the economy and underlying business rents, on which rateable values are based have changed over the past six years. It should be noted there was significant regional variation within this national average, with London experiencing a gain of 22.8% compared to a 2.9% increase across the West Midlands and reductions in the North.

In November the new business rate multiplier was released for 2017/18, which ensures that on a national scale the total business rates bill across the country remains the same before and after the revaluation. It is worth noting that this multiplier does allow for estimated future rateable value reductions resulting from successful appeals against the new revaluations, which is intended to provide protection for the local government sector from the loss of income from appeals.

On the 28th October 2016 the Council provided a response to the local government finance settlement 2017/18 technical consultation, as shown at Appendix 7. Within the consultation the government has again reconfirmed its commitment to ensure that, as far as is practically possible, each local authority's retained income will not be affected by the revaluation. In simple terms, it is proposed to achieve this by adjusting the tariff and top-up payments, which local government make to and receive from central government, by the proportion that each authority's gross rates payable has changed due to the revaluation.



The methodology the government is proposing to achieve this is reasonable and the Council welcomes the proposal to mitigate the effect of revaluations as far as practically possible. However, there are some weaknesses in the methodology, particularly relating to the treatment of reliefs and appeals, which may impact on the ability to achieve fiscal neutrality for each authority.

The business rates forecasts contained within the draft budget and MTFP have been updated to accommodate the above announcements. Officers have taken advice from the CIPFA Funding Advisory Service and also worked in partnership with colleagues from Warwickshire County Council in order to factor the latest rating information into our business rates forecasts and also model what the Council's expected tariff payments will be for 2017/18. The actual tariff payments will be published in the provisional 2017/18 local government finance settlement, which should be announced in December 2016.

For 2017/18 the Council will remain in the Coventry & Warwickshire Business Rates Pool. Across the pool region this arrangement is anticipated to provide a total benefit for all the partners of £1.75m, with Rugby's share estimated to be £300,000.

Therefore, compared to the October report, the budget for retained business rates has increased by £100,000. At this stage, it is proposed that this surplus be transferred to the Business Rates Equalisation reserve until the Council's actual tariff payment is announced and more precise estimates of the appeal provision requirement is determined.

In addition, further changes will continue to be made throughout the budget setting process as estimates for growth in the business rates base are refined.

2.3. Autumn Statement and Finance Settlement

The Chancellor of the Exchequer, Philip Hammond presented his first Autumn Statement to Parliament on 23rd November 2016. This budget report was dispatched in advance of the statement and therefore any announcements with direct implications for local government have not been incorporated into this report. If there are any such announcements for which the implications for Rugby Borough can be identified then an update will be provided at the meeting by the Head of Corporate Resources.

As mentioned above the Council has provided a response to the 2017/18 Local Government Financial technical consultation, within in which the government's proposals included referendum limits for council tax increases and also the above mentioned methodology to accommodate the business rates revaluation process.

As with the 2016/17 settlement, the 2017/18 consultation indicated that Government is again proposing that district councils be permitted to increase the average Band D council tax by £5. Within this report is assumed that the £5 increase will be approved across the medium term.

Aside from the updated tariff amount it is not expected that the settlement will provide much more additional information for the Council. Through the submission of the Council's 2016-20 Efficiency Statement, as presented to Cabinet in October, the Council accepted a four-year funding settlement for the period 2016/17 to 2019/20. The award of a four-year settlement will provide the Council with greater certainty of funding available for Revenue



Support Grant (RSG), albeit no funding will be awarded from 2019/20, and also the Council's Business Rates baselines. Therefore the amount of RSG included in this report should not alter throughout the budget setting process.

2.4. New Homes Bonus

As reported in October, in March 2016 the Council responded to the Government's 'New Homes Bonus: Sharpening the Incentive' technical consultation. Government is still to provide the formal response to this consultation and therefore the draft budget and MTFP included within this report are still based upon information and proposals in this consultation.

2.5. Voluntary Redundancies

On the 15th November 2016 Council considered a report where a number of voluntary redundancies were presented for approval. Due to the agenda dispatch date for this report immediately following the Council meeting it has not been possible to capture the outcome of Council's decision within this report. Therefore, the financial implications presented in this report remain based on the proposals presented to Cabinet in October and Council on 15th November 2016.

Any changes to these proposals, in addition to the on-going evaluation of other proposals, will be reflected in the January budget report to Cabinet.



3. Draft Portfolio and Corporate Revenue Budgets

The following table shows an overview of the draft revenue budget for 2017/18.

Draft General Fund Revenue Summary 2017/18	2016/17 Revised Budget	Budget Adjustments £	Salaries and Inflation	2017/18 Draft Budget £
EXPENDITURE:	1			
Committed Expenditure:				
Growth and Investment	3,186,740	+325,410	-8,600	3,503,550
Corporate Resources	2,008,190	-31,410	+18,570	1,995,350
Environment and Public Realm	7,493,300	+324,260	-2,310	7,815,250
Communities and Homes	1,094,970	-114,920	+3,210	983,260
Executive Director	1,800,380	+101,620	-57,080	1,844,920
Key Decisions		-738,000	-220,000	-958,000
Total Portfolio & Corporate Budgets	15,583,580	-133,040	-266,210	15,184,330
Less Capital Charge Adjustment	-2,086,740	-338,510	0	-2,425,250
Less Corporate Savings Target	-200,000	0	0	-200,000
Less Pension (IAS 19) Adjustment	-315,880	+102,710	0	-213,170
Net Portfolio & Corporate Budgets	12,980,960	-368,840	-266,210	12,345,910
Net Cost of Borrowing	670,110	-7,200	0	662,910
Revenue Contribution to Capital Outlay	87,500	0	0	87,500
Contribution to Balances	0	0	0	0
Contribution to Reserves	0	+415,820	0	415,820
Minimum Revenue Provision (MRP)	1,191,580	+369,320	0	1,560,900
Parish Council Precepts	715,180	0	0	715,180
TOTAL EXPENDITURE	15,645,330	+409,100	-266,210	15,788,220
INCOME:	<u> </u>			
Revenue Support Grant	-1,098,450	+587,520	0	-510,930
Retained Business Rates (Net of Tariff)	-4,225,800	-647,900	0	-4,873,700
New Homes Bonus Funding	-3,221,280	+708,700	0	-2,512,580
Government Grants	-426,810	+42,680	0	-384,130
Council Tax	-6,746,100	-220,610	0	-6,966,710
Collection Fund Surplus(-)/Deficit	1,364,890	-1,770,710	0	-405,820
Contribution from Reserves	-1,123,550	+978,200	0	-145,350
TOTAL INCOME	-15,477,100	-322,120	0	-15,799,220
VARIANCE ON 2016/17 BUDGET	168,230	+86,980	-266,210	-11,000
(see Appendix 1)	. 55,266			
2017/18 Estimated Revenue Implications of the	0	+11,000	0	11,000
Draft Capital Programme (see Appendix 5)	Ü	,	Ü	,500
OVERALL TOTAL VARIANCE ON 2016/17 BUDGET	168,230	97,980	-266,210	0

The revised draft general fund revenue budget continues to show a balanced position for 2017/18.

3.1. Key Decisions

As explained above, the 2017/18 draft budget currently presents a balanced position, however this position is largely underpinned by the estimated financial implications that relate to a number of key policy decisions that Members will need to consider in order to deliver a balanced budget.



These proposed policy changes remain unchanged from the October report and are set out in the below.

Key Decision / Policy Change	£'000
Assumed savings from the review and potential reconfiguration of the	-400
waste and recycling service as reported to Cabinet on 3 rd October.	
Estimated income from charging for entry to the Hall of Fame to non-	-250
borough residents *	
Savings from voluntary redundancies as per section 2.3	-220
Additional council tax raised by levying a £5 increase in the Band D	-53
compared to a 2% increase	
Increase in council tax from changes in policy on empty properties	-35
Total	-958

The following content in this section sets out some of the other significant items that are reflected in the 2017/18 draft budget.

*As per the Council report on 19th May, a conservative level of visitors based on World Rugby's and Mather & Co.'s suggestions has been assumed and that entry for residents of the Borough will be free. Once the attraction opens actual visitor numbers will be used to review the assumptions that have been made at this stage, however the risk of visitor numbers being lower has been factored into the General Fund Balances risk analysis, which would allow sufficient time to review alternative promotion strategies amongst other things.

3.3. Pension Fund Revaluation

The 2016 Local Government Pension revaluation is nearing its conclusion and high-level analysis of the Warwickshire Fund indicates that overall the deficit on the Fund has fallen in cash terms and the funding level had increased from 77% to 82%. This is mainly due to improved investment returns on the fund assets, partly offset by some changes in the financial assumptions. Over the revaluation period pay growth has been lower than anticipated, but pension pay increases has been slightly higher, whilst in terms of "member experience" there has been fewer ill health, early leavers and deaths which may significantly impact upon the pension contributions the Council is liable for. This Fund level revaluation still needs to be translated into employer contributions for individual authorities and this information is expected over the coming months.

3.4. Pay Review

The Council has also reviewed pay across the organisation, following changes in market conditions and experiencing some difficulty in recruiting to key posts, to ensure it has a workforce capable of delivering the organisation's corporate priorities. Alongside this a review of terms and conditions has also been undertaken and is currently being consulted on with union representatives. The outcome of the will be presented to Members for approval and financial implications will be built into later budget reports.

3.5. Other Significant Items

- Continuation of the £150,000 budget on annual basis for the re-assignment of the out of town retail business rates for the benefit of the town centre.
- A £200,000 increase for additional work needed to complete the Local Plan, which will largely be met from a contribution from earmarked reserves.



- An approximate £240,000 increase resulting from the 1% pay award, staff progression through pay scales and an increase in employer pension contributions.
- Approximately £400,000 increase in borrowing costs and debt repayment. See section 4 and Appendix 5 for further details.
- An approximate £220,000 saving in salary costs resulting from the Senior Management restructure.
- Under the terms to the Leisure Centre operating and management contract it is anticipated RBC will receive £34,500 of additional income from the centre's operator.

4. Draft Portfolio Capital Budgets

Appendix 5 shows the draft position for the 2017/18 capital programme and onwards. As can be seen, the total capital programme proposed for 2017/18 (including agreed carry-forward budgets from previous years) is £2.3m. Excluding carry-forward requests, this leaves a net £1.4m of expenditure to be financed in 2017/18.

The additional revenue financing implications of this draft programme for 2017/18 to 2019/20 upon future years are as follows:

	2018/19	2019/20
	£'000	£'000
Additional Minimum Revenue Provision (MRP)	155	119
Additional Interest Costs	38	35
Total	193	154
Cumulative Effect		347

In light of these revenue financing implications, it is important to give consideration to the scale of the Council's capital programme for future years and also to the re-introduction of General Fund revenue contributions towards the financing of capital schemes. **Therefore it is recommended that the detailed examination of the capital schemes is continued in order to arrive at a capital programme which is affordable and sustainable.** The results of that review will be included within future budget preparation reports to Cabinet.

The direct revenue implications of the running costs attached to this proposed capital programme are £11,000 for 2017/18 and have been included in the draft revenue budgets shown within this report.

For the 2017/18 draft General Fund revenue budget there is an approximate £400,000 increase in the MRP and net cost of borrowing, which largely results from the additional borrowing undertaken to finance the 2016/17 capital programme as approved by Council in February this year.

5. Medium Term Financial Plan 2017-2020

Appendix 6 shows a forecast position for the next 3 financial years, which presents a balanced position across a three year period to 2019/20, with a contribution of £110,000 to General Fund Balances in 2018/19. Traditionally the Council has produced a four-year MTFP, but due to the uncertainty about the operation of 100% retention of Business Rates the horizon has been reduced to three years for this report. The scope to return to the four



year timeframe will be considered as details about the Business Rates reform are announced.

As with the draft 2017/18 budget the MTFP 2017-20 is also underpinned by a number of key decisions that members will need to consider. As shown in Appendix 6, the estimated financial implications of these decisions total £1.0 million, £1.4 million and £1.5 million across the three successive years.

The impacts of these key decisions in the MTFP are;

- The financial implications of reconfiguring the waste service, with potential savings of £800,000 by 2019/20.
- Indicative budgets and income projections for the Hall of Fame, and an assumed annual ticketing income surplus of £250,000.
- £5 increases in average band D council tax across the medium term, generating an additional £160,000 by 2019/20 compared to three years of increases at 2%
- Indicative financial savings from voluntary redundancies in 2017/18 of £220,000 from initial proposals.

Other key assumptions within the MTFP:

- NHB income based on the scheme being reformed with four-year allocations from 2017/18
- NHB and Business Rates growth based on planned growth as informed by Economic Development officers.
- On-going reductions in core funding (Revenue Support Grant) from Central Government from £1.1m in 2016/17 to nil by 2019/20 as set out in the four-year funding settlement.
- An increase in debt financing and repayment costs of approximately £700,000 over the three year period.
- Further savings in 2018/19 equating to about £150,000 from further potential voluntary redundancies and the disestablishment of vacant posts.
- Assumed Digitalisation efficiencies of £200,000 in 2018/19 and £250,000 in 2019/20, in addition to the £75,000 presented in the 2017/18 draft budget.
- Prudent estimates of £200,000 from commercialisation in 2019/20.
- Salary budgets amended to reflect 1% pay awards across the MTFP.
- An on-going annual corporate savings target of £200,000, this is deemed to be a prudent allocation because the target has been met or exceeded in previous years.

6. Conclusion

The draft budget and MTFP in this update report remains in a balanced position, with further contributions to earmarked reserves following favourable movements on business rates and expenditure assumptions.

However, this balanced position is underpinned by a number of assumptions and also key policy changes which if not approved will require other savings to be identified.



Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter: Draft General Fund Revenue and Capital Budget 2017/18

Originating Department: Resources

LIST OF BACKGROUND PAPERS

Draft General Fund Revenue and Capital Budget 2017/18 – Cabinet 31st October 2016



Draft General Fund Revenue Summary 2017/18	2016/17 Original Budget	In Year Adjustments £	2016/17 Revised Budget	Corporate Adjustments	Total Inflation	Salary Adjustments £	Proposed Growth Items (Appendix 2)	Proposed Income Adjustments (Appendix 3)	Savings (Appendix 4)	2017/18 Draft Budget
EXPENDITURE:	£	L	L	ž.	L	L	L	L	ž.	L
Growth & Investment	3,059,770	+126,970	3,186,740	-63,850	0	-8,600	+365,000	+73,820	-49,560	3,503,550
Corporate Resources	2,033,370	-25,180	2,008,190	-41,380	0	+18,570	+25,000	+7,590	-22,620	1,995,350
Environment & Public Realm	7,463,520	+29,780	7,493,300	+322,420	+910	-3,220	+12,500	-4,660	-6,000	7,815,250
Communities & Homes	1,145,030	-50,060	1,094,970	-164,830	+3,020	+190	+177,530	-102,630	-24,990	983,260
Executive Director's Office	1,782,180	+18,200	1,800,380	+188,040	0	-57,080	0	+0	-86,420	1,844,920
Key Decisions						-220,000		-53,000	-685,000	-958,000
PORTFOLIO EXPENDITURE	15,483,870	+99,710	15,583,580	240,400	3,930	-270,140	580,030	-78,880	-874,590	15,184,330
Less Capital Charge Adjustment	-2,126,560	+39,820	-2,086,740	-338,510	0	0	0	0	0	-2,425,250
Less Corporate Savings Target (including salary voids)	-200,000	0	-200,000	0	0	0	0	0	0	-200,000
Less Pension Adjustment	-344,580	+28,700	-315,880	+102,710	0		0	0	0	-213,170
NET PORTFOLIO EXPENDITURE	12,812,730	+168,230	12,980,960	+4,600	+3,930	-270,140	+580,030	-78,880	-874,590	12,345,910
Net Cost of Borrowing	670,110	0	670,110	-7,200	0	0	0	0	0	662,910
Revenue Contribution to Capital Outlay	87,500	0	87,500	0	0	0	0	0	0	87,500
Contribution to Balances	0	0	0	0	0	0	0	0	0	0
Contribution to Reserves	0	0	0	+415,820	0	0	0	0	0	415,820
Minimum Revenue Provision (MRP)	1,191,580	0	1,191,580	+369,320	0	0	0	0	0	1,560,900
TOTAL EXPENDITURE (before Parish Precepts)	14,761,920	+168,230	14,930,150	+782,540	+3,930	-270,140	+580,030	-78,880	-874,590	15,073,040
Parish Council Precepts and Council Tax Support	715,180	0	715,180	+0	0	0	0	0	0	715,180
TOTAL EXPENDITURE	15,477,100	+168,230	15,645,330	+782,540	+3,930	-270,140	+580,030	-78,880	-874,590	15,788,220
INCOME:	1									
Revenue Support Grant	-1,098,450	0	-1,098,450	+587,520	0	0	0	0	0	-510,930
Retained Business Rates (Net of Tariff)	-4,225,800	0	-4,225,800	-647,900	0	0	0	0	0	-4,873,700
New Homes Bonus Funding	-3,221,280	0	-3,221,280	+708,700	0	0	0	0	0	-2,512,580
Government Grants	-426,810	0	-426,810	+42,680	0	0	0	0	0	-384,130
Council Tax	-6,746,100	0	-6,746,100	-220,610	0	0	0	0	0	-6,966,710
Collection Fund Surplus(-)/Deficit	1,364,890	0	1,364,890	-1,770,710	0	0	0	0	0	-405,820
Contribution from Reserves & Balances	-1,123,550	0	-1,123,550	+978,200	0	0	0	0	0	-145,350
TOTAL INCOME	-15,477,100	0	-15,477,100	-322,120	0	0	0	0	0	-15,799,220
VARIANCE ON 2016/17 BUDGET	0	+168,230	168,230	+460,420	+3,930	-270,140	+580,030	-78,880	-874,590	-11,000
2017/18 Estimated Revenue Implications of the Draft Capital Programme (see Appendix 5)	0	0	0	+11,000	0	0	0	0	0	11,000
OVERALL VARIANCE ON 2016/17 BUDGET	0	+168,230	168,230	+471,420	+3,930	-270,140	+580,030	-78,880	-874,590	0

13

		Proposed Growth Items 2017/18			
Portfolio/Service	Portfolio/Service Amount (£) Justification:				
Growth & Investment (G&I)					
Economic Development Community Infrastructure Levy Business Development		I to complete the Councils commitment for the Local Plan as outlined at Council in December 2015. business support programme, which will include coaching and workshops within the borough.	N		
Town Centre Improvements Town Centre Improvements	150,000 Continuation on an annu-	al basis for the re-assignment of the out of town retail business rates for the benefit of the town centre	N		
Sub Total (G&I)	365,000				
Corporate Resources (CR)					
General Financial Expenses West Midlands Combined Authority Sub Total (CR)	25,000 The increase reflects the	costs of joining the West Midlands Combined Authority as reported at Special Council on 9th June 2016.	N		
Environment & Public Realm (E&PR)					
Regulatory Services Funeral Expenses	2 500. More demand for assista	nce with funerals that are imposed on the service for people without means. This is a statutory service.	N		
Environmental Protection Fixed Penalty Notices		additional work on environmental crime activities to be offset with income from work taken on for Harborough District Council for fly tipping as agreed	Y		

Communities & Homes (C&H)			
Customer and Information Services			
Annual Maintenance & Licencing of Meta Compliance Software	2,000	New system maintenance for the new internal Wider Area Network for the benefit of the whole council.	N
Annual Maintenance & Licencing of Refuse Vehicle Route Optimiser Software	36,000	New WebAspex Routemaster Optimiser Software Maintenance, first year revenue maintenance. Anticipated savings from this scheme are shown in appendix 4	Υ
Annual Maintenance & Licencing of SportsBooker Room Booking System and Increased EPOS Till Maintenance	2,910 N	New Booking System to replace existing TopLevel system. This system will be used for internal room bookings, holiday activity sessions and The Hall of Fame and will be fully funded with savings identified in appendix 4	Υ
Housing Options Team			
Rent B&B Temp Accommodation	25.000 E	Bed & Breakfast costs are expected to increase due to increased demand on the service, offset with increased Housing Benefit income (see appendix 3).	Υ
Private Sector Leasing Scheme		Expansion of the Private Sector Leasing service will result in additional costs. There will be corresponding income to offset this cost (see appendix 3).	Υ
Payments to Deepmore Road Hostel	3,070 lr	increased charges to reflect additional payments to HRA for the use of Deepmore Road Hostel for Homeless accommodation. Corresponding income shown in Appendix 3.	Υ
HEART Shared Service - Home Environment Assessment Respons	e Team		
Employee & General Running Expenses	54,700 a	The New HEART Shared Service Scheme is a joint venture with all of the Warwickshire District/Borough Councils and Warwickshire Council. The scheme will facilitate Home adaptations and Improvements to enable the Elderly and Disabled to remain in their existing homes. The scheme expenditure is fully offset with income originating from grant award by central government, which will be centrally pooled and distributed back to all members of the shared scheme to fund allocated expenses. See Appendix 3	Υ
Housing Strategy & Enabling			
Eastern European Link Worker		Annual cost to extend the Eastern European Link Worker post for 2 years. Savings through the cessation of various schemes will help fund this cost (see appendix 4)	Р
Sub Total (C&H)	177.530		

OVERALL TOTALS	580,030
Summary Proposed Growth 2016/17	
Total increase where savings or income offset	163,180
Total increase without savings or income offset	416,850
Overall Total	580,030

Sub Total (E&PR)

15

12,500

	Proposed Income Adjustments 2017/18					
Portfolio/Service	Amount (£) + = Reduction - = Increase	Justification:				
Growth & Investment (G&I)	<u> </u>					
Art Gallery and Museum						
Arts Council	+8,430	The funding for this scheme has now ended, therefore income and related salary expenditure budgets have been removed.				
Queen's Diamond Jubilee Centre						
Contract Payment	-34,490	Increase in the profit share for the leisure centre, as per the management contract (CPI will be added at a later date).				
Sports and Recreation						
Street Sports	+23,480	The funding for this scheme has now ended, therefore income and related salary expenditure budgets have been removed (see appendix 4)				
Family Lifestyles	+76,400	Reduction in income following the expected cessation of the scheme in July 2017, therefore related operating expenditure and salary budgets of £58,750 have been removed (see appendix 2)				
Sub Total (G&I)	73,820					
Corporate Resources (CR)						
Corporate Property Administration						
Contribution to Running Expenses	+10,490	As the Council's utility costs have fallen, the recoverable income budget has been reduced to reflect the amount chargeable to Warwickshire County Council for their share of costs at the Library				
Corporate Property Management						
Property Rental	-2,900	The increased income reflects revised leasing charges for corporate land and properties				
Sub Total (CR)	7,590					
Environment & Public Realm (E&PR)						
Crime and Disorder						
Eastern European Project Work	+5,340	Cessation of grant funding for this scheme.				
Regulatory Services						
Environmental Protection	-10,000	Additional work fully reimbursed from Harborough District Council for investigative work being carried out for Fly Tipping (see appendix 2).				
Sub Total (E&PR)	-4,660					
Communities & Homes (C&H)						
Housing Options Team						
Private Sector Leasing Scheme HB Income	-35,100	Private Sector Leasing income from Housing Benefit (see appendix 2)				
Reimbursements for Bed & Breakfast		Increased income expected from Housing Benefits to offset the increase in temporary accommodation costs (see appendix 2).				
Lease Income from Deepmore Road Hostel	-3,070	Additional income from the new contractor managing Deepmore Road hostel (see appendix 2)				
HEART Shared Service - Home Environment Assessment Response Team						
HEART Shared Service External Contract Income		The Council's budgeted allocation of grant income from centrally pooled HEART shared service grant to offset expenditure of the scheme (see appendix 2)				
Contribution from HEART Shared Service Capital Scheme	-15,000	A contribution of Capital Grant to offset the expenditure of the scheme (see appendix 2)				
House Purchase and Improvement Loans						
Insurance and Interest on advances	+2,240	The change reflects the amounts of interest and chargeable interest on loans outstanding				
Sub Total (C&H)	-102,630					
OVERALL TOTALS	-25,880					
Summary Proposed Income Adjustment 2016/17						
Total reduction in income	+126,380					
Total increase in income	-152,260					
Net Change To Income	-25,880					

Proposed Savings 2017/18					
Portfolio/Service Amount (£) How can these be achieved?					
Growth & Investment (G&I)					
Art Gallery and Museum					
Arts Council Scheme	-8,430 training. This was or	This funding was used to enhance rooms at the Art Gallery and Museum with installation of spot lights, projectors and staff training. This was one off funding for this scheme and has now ended, therefore related income and salary expenditure budgets have been removed (see appendix 3)			
Sports and Recreation					
Street Sports	-23,480 This scheme provide related income and s	d informal sports activities for 14 to 25 year olds. The funding for this scheme has now ended, therefore calary expenditure budgets have been removed (see appendix 3)	Y		
Family Lifestyles	The funding for this s	scheme is expected to end in July 2017, therefore operating expenditure and salary expenditure of emoved (see appendix 3)	Y		
Sub Total (G&I)	- 49,560				

Corporate Resources (CR)			
Corporate Property Administration			
Electricity and Gas	-13,620	Net reduction in usage and tariff costs	N
Resources			
Legal Costs	-9,000	Legal work relating to employment disputes is now being undertaken internally by the Council's own Legal Services Team	N
Sub Total (CR)	- 22,620		

Environment & Public Realm (E&PR)			
Miscellaneous Highways Services			
Subcontractors- Great Central Way Bridges	-6,00	Efficiency savings for maintaining GCWB due to revised working arrangements with Warwickshire County Council	N
Sub Total (E&PR)	- 6,000		

Proposed Savings 2017/18				
Portfolio/Service	Amount (£)	How can these be achieved?	Adverse impact on service delivery? Y/N	
Communities & Homes (C&H)				
Customer and Information Services				
Maintenance & Licencing of Figtree Software	-4,230 Insurance software coursed.	ontract has been cancelled so budget is no longer required as existing council software systems can be	N	
Maintenance & Licencing of TopLevel Room Booking Software	-4,710 TopLevel System to I	e replaced with new SportsBooker Room Booking system (see appendix 2)	N	
Housing Strategy and Enabling				
		es have been identified for potential removal and these savings are proposed to be used to fund the orker (see appendix 2):		
Various Housing Strategy Schemes	-14,550 * £3,000 - Domestic / * £6,550 - Rural Enat * £5,000 - Act On End		Y	
Woodside Park				
Council Tax charge for vacant plots	-1,500 The Council has to m expected occupancy.	eet the loss of vacant plots, however there has been no spend for three years due to higher than	N	
Sub Total (C&H)	- 24,990			

Executive Director's Office (EDO)			
Electoral Services			
Borough Elections	-86,420	Removal of budget for 2017/18 only for Borough Elections due to it being a non-election year	N
Sub Total (EDO)	- 86,420		

189,590

Summary Proposed Savings Adjustment 2016/17		
Total savings with no adverse impact on service delivery	-	318,910
Total savings with an adverse impact on Service delivery		129,320
Overall Total	-	189,590

OVERALL TOTALS

General Fund Capital Programme 2017/18 and Onwards

		General Fu	iliu Capital F	rogramme z	017/10 allu Oliwai	ius						
	Capital			al					Revenue Implications			
re Portfolio / Scheme Name	Gro:	ss Expenditu 2018/19	ire 2019/20		Contributions / ed Reserves Future Years	Internal 2017/18	Resources Future Years	Runnin	•	Estimated I 2017/18*	nterest costs	Minimum Revenue Provision 2018/19
e Fortiono/ Scheme Name	2017/10	2010/19	2019/20	2017/10	ruture rears	2017/10	ruture rears	2017/10	ruii i eai	2017/10	ruii ieai	2010/19
	1	2	3	4	5	6	7	8	9	10	11	12
	£	£	£	£	£	£	£	£	£	£	£	£
Growth & Investment							0			0		0
Communities & Homes		0	0	0	0	0	0	0	0	0	0	0
ICT Refresh Programme - Desktop	64,880	41.830	41.830	0	0	64,880	83,660	0	0	810	1,620	12,980
ICT Refresh Programme - Infrastructure	137,870	146,810	146,810	0	0	137,870		0	0	1,720	3,450	27,570
CSW Superfast Broadband	80,000	0	0	0	0	80,000		0	0	1,000	2,000	4,000
Disabled Facilities Grants ²	492,920	492,920	492,920	492,920	985,840	0	0	0	0	0	0	0
	775,670	681,560	681,560	492.920	985,840	282,750	377,280	0	0	3,530	7,070	44,550
Environment & Public Realm	,	55.,555	55.,555	,	333,313		311,233		-	5,555	.,,,,,	,
Vehicle Replacement	595.000	434.000	434.000	0		595.000	868,000	0	0	7,440	14.880	85,000
Open Spaces Refurbishments - Whitehall Recreation Ground	470,000	434,000	434,000	310,470	0	159,530		0	0	1,990	3.990	10,640
Open Spaces Refurbishments - Whitehall Recreation Ground Open Spaces Refurbishments - Safety Improvements	61,520	161,520	161,520	310,470	100,000	61.520		3,000	6.000	770	1,540	4,100
Open Spaces Refurbishments - Street Furniture	49,380	49.380	49,380	0	100,000	49,380		3,000	6,000	620	1,230	3,290
Cemetery Infrastructure Work	10,000	10.000	10,000	0	0	10,000		0	0	130	250	500
Great Central Way Bridge Repairs	164,130	164,130	164,130	0	0	164,130		8,000	16,000	2,050	4,100	3,280
Purchase of Waste Bins ¹	87,500	87.500	87,500	87,500	175,000	104,130	320,200	0,000	10,000	2,030	4,100	3,200
Fulcilase of Waste Bills	1,437,530	906,530	906,530	397,970	275,000	1,039,560	1,538,060	11,000	22,000	13,000	25,990	106,810
	1,407,000	000,000	000,000	001,010	270,000	1,000,000	1,000,000	11,000	22,000	10,000	20,000	100,010
Corporate Resources												
Corporate Property Enhancement	100,000	100,000	100,000	0	0	100,000		0	0	1,250	2,500	5,000
	100,000	100,000	100,000	0	0	100,000	200,000	0	0	1,250	2,500	5,000
Total Draft GF Capital Programme	2,313,200	1,688,090	1,688,090	890,890	1,260,840	1,422,310	2,115,340	11,000	22,000	17,780	35,560	156,360

¹ To be financed via S106 developer contributions / direct revenue contributions

General Fund capital receipts projection to end of 2019/20 (utilising capital receipts for short-life assets)

Balance brought forward Add assumed in year receipts Less financing of capital expenditure Less financing short-life assets Balance carried forward

Head of Score Portfolio / Scheme Name

Service

RC

RC

RC

RC

SL

SL

SL

SL

SL

SL

SL

MK

2016/17	2017/18	2018/19	2019/20
£	£	£	£
2,101,660	1,972,170	1,972,170	1,972,170
-129,490			
1,972,170	1,972,170	1,972,170	1,972,170

² From 2015/16. Disabled Facilities Grant allocation was amalgamated into the Better Care Fund (BCF) to be provided by the Department of Health. Plans for the use of the fund must be developed by Clinical Commissioning Groups (CCGs) and local authorities and signed off by the local Health and Wellbeing Board. The indicative grant levels for 2017/18 onwards are based on the 2016/17 award and may be subject to revision. From October 2016, the management of the Council's DFG assessments and allocations will be undertaken by the HEART shared services organisation. Half year is included

MEDIUM TERM FINANCIAL PLAN: GENERAL FUND 2016-20

	2017/18 £ 000's	2018/19 £ 000's	2019/20 £ 000's
BASE BUDGET	15,477	16,757	16,624
PORTFOLIO EXPENDITURE			
Salaries - savings from senior management restructure	-200	0	0
Salaries - savings from other disestablished posts	-100	-60	0
Salaries - savings from other disestablished posts Salaries - pay awards, pension and NI increases and other minor	-100	-00	
changes to the establishment	241	239	231
Other Anticipated service budget adjustments	545	-128	-110
Inflation Provision on non pay budgets RPI/CPI as relevant	5 5	50	50
Sub total	15,968	16,858	16,795
CORPORATE ITEMS			
Change in net cost of borrowing	-7	-16	-17
Change in contribution to Balances	0	110	-91
Contribution to Reserves	416	-416	0
Change in Minimum Revenue Provision (MRP)	369	77	178
Change in Parish Council Precepts	0	0	0
Potential revenue implications from Capital Programme	11	11	0
Total	16,757	16,624	16,865
INCOME		ı	1
	514	450	0
Revenue Support Grant Retained Business Rates (50% local share)	-511	-153	4.050
Government Grants	-4,874 -384	-4,952 -346	-4,952 -312
	+		
Council Tax - from a 2% increase	-6,967	-7,224	-7,467
Collection Fund Surplus(-)/Deficit Contribution from Reserves to fund one-off expenditure	-406	0	0
New Homes Bonus Funding	-145		2.570
TOTAL	-2,512 -15,799	-2,538 -15,213	-2,570 -15,301
BUDGET VARIANCE	958	1,411	1,564
	300	1,-11	1,004
KEY DECISIONS			
Income from Charging for Hall of Fame Entry	-250	-250	-250
Income from Charging for Hall of Fame Entry Waste Service Reconfiguration	-250 -400	-250 -700	-250 -800
,			
Waste Service Reconfiguration	-400	-700	-800
Waste Service Reconfiguration Voluntary Redundancy Savings	-400 -220	-700 -320	-800 -320
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL	-400 -220 -53	-700 -320 -106	-800 -320 -159
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties	-400 -220 -53 -35	-700 -320 -106 -35	-800 -320 -159 -35
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE	-400 -220 -53 -35 -958	-700 -320 -106 -35 -1,411	-800 -320 -159 -35 -1,564
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE COUNCIL TAX ANALYSIS	-400 -220 -53 -35 -958	-700 -320 -106 -35 -1,411	-800 -320 -159 -35 -1,564
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE	-400 -220 -53 -35 -958	-700 -320 -106 -35 -1,411	-800 -320 -159 -35 -1,564
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE COUNCIL TAX ANALYSIS Year on year £000's increase in Council Tax needs	-400 -220 -53 -35 -958 0	-700 -320 -106 -35 -1,411 0	-800 -320 -159 -35 -1,564 0
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE COUNCIL TAX ANALYSIS Year on year £000's increase in Council Tax needs Tax Base	-400 -220 -53 -35 -958 0 221	-700 -320 -106 -35 -1,411 0	-800 -320 -159 -35 -1,564 0 243 36,351
Waste Service Reconfiguration Voluntary Redundancy Savings Additional Council Tax from a £5 increase in the Band D Increase in Council Tax from changes in policy on empty properties TOTAL BUDGET VARIANCE COUNCIL TAX ANALYSIS Year on year £000's increase in Council Tax needs	-400 -220 -53 -35 -958 0	-700 -320 -106 -35 -1,411 0	-800 -320 -159 -35 -1,564 0

Rugby Borough Council Response to the 2017/18 Local Government Finance Settlement Technical Consultation Paper

Q1: What other, additional grants, beyond those set out in para 2.2.2, could the Government consider including in the multi-year offer?

We propose that Localising Council Tax support admin subsidy grant and Housing Benefit administration subsidy is included in the multi-year offer.

As Universal Credit is rolled out, housing benefit for pensioners will remain with local authorities for now and support will still be required. It would be useful for local authorities to have some certainty over the funding ahead of any proposed changes.

Although not a grant, confirmation of the council tax referendum limits across the multi-year period would also be advantageous for local government financial planning.

Q2: Do you agree with the proposed methodology for allocating funding for the improved Better Care Fund as outlined in paragraph 2.3.4?

It is requested that the government consider the protection for district councils' Disabled Facilities Grant allocations within the fund. As in two-tier areas upper-tier authorities will continue to experience pressures from the on-going increase in the cost of providing adult social care bill, consequently presenting a risk any funding (Disabled Facilities Grant) passed to lower tier is reduced.

Q3: Do you agree with the council tax referendum principles for 2017-18 proposed in paragraphs 3.2.1 to 3.2.2 for principal local authorities?

The extension of the £5 limit for 2017/18 is welcomed in comparison to the 2% limit imposed in previous years.

However, it is stressed that local authorities should be free to determine council tax levels that are appropriate for local circumstances. Authorities should be free to engage and consult on council tax proposals with their residents alongside other service and resultant budgetary changes without the requirement to undertake a formal referendum.

Experience has shown that prohibitive costs involved in undertaking council tax resolutions has restricted their use, resulting in the referendum limits effectively acting as capping restrictions in all but name and therefore creating a local democratic deficit.

Q4: Do	you agree that referer	dum principles should	be extended to large	r, higher spending
town a	nd parish councils in 20	17/18 as set out in para	agraphs 3.3.3 to 3.3.4	?

Yes

Q5: Do you agree with the proposed approach to take account of the transfer of responsibilities to town and parish councils as outlined in paragraph 3.3.5?

Yes

Q6: Do you have any comments on the suggestion that referendum principles may be extended to all local precepting authorities as set out in paragraph 3.3.6? If so what level of principle should be set?

Yes we agree that referendum principles should be extended to all parishes. We believe this should be on the same principle of increases of less than 2% or up to and including £5 (whichever is higher) can be set without triggering a referendum.

Q7: Do you have views on the practical implications of a possible extension of referendum principles to all local precepting authorities as set out in paragraph 3.3.7?

The introduction of referenda for parish and town councils would potentially create an additional administration burden. This could be costly, particularly in any instances of re-billing. Therefore clarity will need to be provided on who will bear these costs and it is firmly proposed that the relevant parish or town council should meet the full costs of holding any referendum and that principal electoral authorities are fully reimbursed.

Timescales would also need to be clarified in order to ensure the smooth setting of council tax for all authorities.

In a similar manner to the transfer of functions set out in the consultation document, other potential issues which need to be considered are:

- A boundary change which impacts on the precept/tax base
- A reduction in tax base as a result to changes in local council tax support discounts
- When existing developer s106 contributions used to maintain services are fully spent

Q8: Do you agree with the methodology for calculating the revaluation adjustment to business rates tariff and top-up payments as outlined in paragraph 3.4.1 to 3.4.8?

Overall the approach is reasonable and the Council welcomes the proposal to mitigate the effect of revaluations as far as practically possible.

However, the use of gross rates in the methodology may cause issues for authorities with large amounts of reliefs. If valuations in properties with reliefs are changing at a different rate than the proxy. Whilst it is promised this will be kept under review, for those authorities with large reliefs, this will be at their detriment until the final adjustment in the 2018/19 settlement.

The additional adjustment factor for appeals has potential flaws, in that it is not certain that authorities will make a large provision for the cost of appeals in 2017-18. External auditors might not allow authorities to make a large provision if there is no evidence of outstanding appeals, which means that contributions to the provision might actually be back-ended, which could cause an issue from a financial planning perspective.

Therefore our view is that appropriate accounting arrangements are incorporated into and permitted within the Code of Practice to allow authorities to make a consistent annual contribution to the provision, with the objective of smoothing-out contributions.

Q9: Do you agree that the methodology as outlined in paragraphs 3.5.5 to 3.5.13, for calculating changes to the local share of business rates and tariff and top up payments is correct and does not adversely affect non-pilot areas?
In principle the Council agrees with this approach.
Q10: Are you contemplating a voluntary transfer of funding between the Combined Authority and constituent authorities?
No comment
Q11: Do you have any comments on the impact of the proposals for the 2017-18 settlement outlined in this consultation document on persons who share a protected characteristic? Please provide evidence to support your comments.
No comment

Agenda No 6

AGENDA MANAGEMENT SHEET

Name of Meeting Cabinet

Date of Meeting 28th November 2016

Report Title Finance & Performance Monitoring 2016/17 –

Quarter 2

Portfolio All Portfolios

Ward Relevance All Wards

Prior Consultation Finance & Performance Monitoring 2016/17 – Qtr 1

Cabinet 5th September 2016

Reporting Director Corporate Resources

Contact Officer Mannie Ketley - Head of Corporate Resources &

Chief Financial Officer Tel: (01788) 533416

Report Subject to Call-in Yes

Report En-Bloc No

Forward Plan Yes

Corporate Priorities This report relates to the following priority(ies):

All Council Priorities

Risk Management

Implications

This report is intended to give Cabinet an overview of the Council's spending and performance position for

2016/17 to inform future decision-making.

Financial Implications As detailed in the main report.

Environmental Implications There are no environmental implications arising from

this report.



Legal Implications

There are no legal implications arising from this report.

Equality and Diversity

No new or existing policy or procedure has been recommended.

Recommendation

- 1) The Council's anticipated financial position for 2016/17 be considered;
- 2) The Council's performance monitoring information for the second quarter of 2016/17 be considered and noted;
- 3) A General Fund revenue contribution to Corporate Savings of £39,450 from salary savings as a result of the Senior Management Restructure.

IT BE RECOMMENDED TO COUNCIL THAT:

- 4) A General Fund revenue budget virement to Corporate Savings of £90,000 from Refuse and Recycling be approved, in relation to savings achieved through reduced charges from April to September 2016.
- A carry forward of General Fund capital budget of £347,000 be approved to 2017/18 for the Carbon Management Plan – Solar PV installation at RAGML/QDJLC;
- 6) A supplementary HRA capital budget of £103,500 be approved for 2016/17 for the Purchase of Vehicles for the Property Repairs Team to be met from HRA balances and a corresponding reduction to the General Fund capital budget;
- A carry forward of General Fund capital budget of £251,960 be approved to 2017/18 for the Purchase of Vehicles;
- 8) A supplementary General Fund capital budget of £142,000 be approved for 2016/17 for Disabled Facilities Grants to be met from additional external funding; and
- A carry forward of HRA capital budget of £640,000 be approved to 2017/18 to facilitate the completion of Housing Window Replacement programme in spring 2017



Agenda No 6

Cabinet – 28th November 2016

Finance & Performance Monitoring 2016/17 – Quarter 2

Report of the Head of Corporate Resources & Chief Financial Officer

RECOMMENDATION

- 1) The Council's anticipated financial position for 2016/17 be considered;
- 2) The Council's performance monitoring information for the second quarter of 2016/17 be considered and noted;
- 3) A General Fund revenue contribution to Corporate Savings of £39,450 from salary savings as a result of the Senior Management Restructure.

IT BE RECOMMENDED TO COUNCIL THAT:

- 4) A General Fund revenue budget virement to Corporate Savings of £90,000 from Refuse and Recycling be approved, in relation to savings achieved through reduced charges from April to September 2016;
- 5) A carry forward of General Fund capital budget of £347,000 be approved to 2017/18 for the Carbon Management Plan Solar PV installation at RAGML/QDJLC:
- 6) A supplementary HRA capital budget of £103,500 be approved for 2016/17 for the Purchase of Vehicles for the Property Repairs Team to be met from HRA balances and a corresponding reduction to the General Fund capital budget;
- 7) A carry forward of General Fund capital budget of £251,960 be approved to 2017/18 for the Purchase of Vehicles;
- A supplementary General Fund capital budget of £142,000 be approved for 2016/17 for Disabled Facilities Grants to be met from additional external funding;
- A carry forward of HRA capital budget of £640,000 be approved to 2017/18 to facilitate the completion of Housing Window Replacement programme in spring 2017.



1. INTRODUCTION

This is the second of the quarterly finance and performance monitoring reports for 2016/17, which combines both finance (revenue and capital) and performance monitoring. The purpose of the report is to inform Cabinet of the Council's overall financial and performance position for the year to-date and also the year-end projections as supplied by officers. A final report will be presented to Cabinet in June 2017 for year-end.

The key sections of the report are laid out as follows:

- General Fund (GF) Revenue Budgets Section 3 and Appendix 1;
- Housing Revenue Account (HRA) Revenue Budgets Section 4 and Appendix 2;
- Capital Budgets Section 5 and Appendix 3;
- Performance Section 6 and Appendix 4

Throughout the report from a financial perspective adverse variances to budget, expenditure overspends and income shortfalls, are shown as positive values (+). Favourable variances, such as expenditure underspends and additional income, are shown as negative values (-).

2. BACKGROUND

The 2016/17 General Fund revenue budget was set by Council on 23rd February 2016, with a contribution of £1.1 million to fund the 2015/16 Collection Fund deficit (£913,000) from earmarked reserves, in addition to one-off items such as investment to enhance the town centre (£150,000) funded from additional business rates.

However, the budget was set in the context of significant uncertainty within local government finance and a budget gap in the region of £2 million in the Council's medium term financial plan.

As reported in the first draft 2017/18 budget report to Cabinet on 31st October, the Council has taken a proactive approach and already began taking action to achieve its objective of becoming financially self-sufficient.

The anticipated overachievement of Corporate Savings and variances resulting from the imposition of recruitment restrictions are reflected in this report. However, budget monitoring at this stage has not taken account of the financial implications of the voluntary redundancy requests that were considered by Council on 15th November 2016, nor does it reflect the implications of any of the key decisions that Members were asked to consider as part of the draft 2017/18 budget setting at Cabinet on 31st October 2016.

Other initiatives, including income generation and digitalisation of services, are also being considered by Senior Management and will be reported to Cabinet throughout the 2017/18 budget setting process.



3. GENERAL FUND (GF) REVENUE BUDGETS:

3.1 Overview

- There is a favourable variance to date of £497,800, based on actual spend to the end of the Quarter 2 against profiled budgets.
- The Corporate Savings Target has been set at £200,000 for 2016/17, to include all savings achieved through more efficient working and savings realised though vacant posts. To date officers have been able to identify £293,090 of savings with an expectation that savings of £350,000 will be reached at year end.
- GF services show an anticipated favorable variance of £389,500 at year-end, which includes and incorporates the savings target being exceeded by £150,000.

3.2 Major Variances

A summary of the key variances is included within the table below:

Portfolio / Service Area	Variance at Quarter 2 £	Variance Forecast to Year- End £
Growth and Investment		
Planning Services - The variance to Quarter 2 relates to an overachievement of planning income compared to the budgeted position. Any surplus at year-end will be transferred to the Budget Stability Reserve.	-221,400	-6,900
Queen Diamond Jubilee Centre – The leisure centre is continuing to perform well and an increase in the profit share is expected in 2016/17.	-19,100	-19,100
Caldecott Park Café – An underachievement of income from Café sales as a result of local competition and bad weather which has resulted in a variance to Quarter 2 and year-end. The café will be closed from the end of October until April so the forecast outturn position reflects the actual performance for 2016/17.	+7,000	+10,700
Other minor underspends	+25,500	+17,100
Subtotal	-208,000	+1,800



Corporate Resources		
General Financial Services – A payment of £25,000 will be made for the subscription to the West Midland Combined Authority.	+31,700	+25,100
Corporate Property Administration – Backdated standby payments & honoraria of £12,000.	+16,300	+11,400
Council Tax – Variance relates to increased expenditure on the Analyse Local System on the RV finder (£14,000) and the empty homes review, which will be more than offset by the additional income generated by these services.	+18,100	+13,500
Housing Benefit Administration – Maternity leave has caused salary underspends to quarter and year-end.	-14,700	-16,400
Other minor variances	-18,000	+1,400
Subtotal	+33,400	+35,000
Environment and Public Realm		
Car Parks – Projected underachievement of income from obsolete and faulty Pay & Display machines. 13 new units are due to be delivered and installed at the end of December.	+10,500	+30,000
Cemeteries – Higher than anticipated income from burial and license income.	-38,800	-15,200
Regulatory Services – The variance is due to an underspend on salaries pending a restructure of the service	-28,900	-34,400
Waste Collection and Recycling – Reduced costs have resulted in savings being achieved to Quarter 2. In addition to the saving of £90,000 proposed at Recommendation 2 to be added to the Corporate Savings target, there are further savings of £80,000 anticipated to year-end.	-35,300	-80,300
Works Services Unit – The variance is mainly due to an anticipated surplus due from the new Trade Waste round (£34,000), in addition to landfill tax charges which are expected to be £25,000 less than budgeted, slightly offset with various small overspends.	-59,700	-36,800
Other minor variances	-44,200	+16,200
Subtotal	-196,400	-120,500
Communities and Homes		
Customer & Information Services – Variance to Quarter 2 and year-end relates to salary savings within the Head of Service cost centre following Senior Management Restructure and the re-allocation of a proportion of the costs to the HRA	-21,000	-40,400
Customer Support Services – Variance to Quarter 2 and year-end relate to salary savings within the service.	-13,500	-12,900
Minor variances	-14,200	-31,900
Subtotal	-48,700	-85,200



Executive Directors Office		
Executive Director – Salary savings have been realised as part of the senior management restructure.	-44,600	-41,600
Electoral Services – Cost of borough elections were lower than anticipated.	-37,100	-38,400
Minor variances	+3,600	+8,100
Subtotal	-78,100	-71,900
Other Corporate Items		
Net Cost of Borrowing£22,500 Through prudent management of our investment portfolio our income currently exceeds budgets to date. However, in light of market expectations following the EU referendum in June 2016 it is anticipated that rates of return on investments will remain lower and therefore risks remain to the downside. Minimum Revenue Provision - +£23,800 Variance relates to additional expenditure on Open Spaces and Corporate Property Enhancements in 2015/16 against forecast. Corporate Savings£150,000 Anticipated overachievement	0	-148,700
Net Variance	-497,800	-389,500

3.2 Anticipated General Fund Balances

	£	£
GF Balance at 31 st March 2016		-1,880,480
Approved budget carry forwards from 2015/16	+107,620	
Supplementary budget approvals/pending	-103,210	
Anticipated variance to the end of 2016/17	-389,500	
Amount to be taken from balances		-385,090
Anticipated GF Balance at 31 st March 2017		-2,265,570

The table above shows that GF balances are forecast to be just above £2.2 million at the end of 2016/17, after considering the projected variance and other budget adjustments.



4 HOUSING REVENUE ACCOUNT (HRA) REVENUE BUDGETS:

4.1 Context

Housing Rents were set by Council on 1st March 2016, in the context of a number of policy changes from government, most notably the imposition of 1% rent reductions for four years.

To address the financial implications of these policy changes the Council introduced an £800,000 savings/income target in the 2016/17 HRA budget. The target was introduced to ensure only the required amount is taken from reserves to achieve a balanced budget and maintain a prudent HRA revenue working balance (£1.131m).

4.1 Overview

- There is a favourable variance to date of £315,250, based on actual spend to the end of the Quarter 2 and monitored against profiled budgets.
- HRA services show an anticipated favorable variance of £332,320 at yearend.
- To-date none of the above variances have been assigned against the savings/income target. It is expected that approximately £200,000 of this target will be met from debt rescheduling.

4.3 Major Variances

A summary of the key variances follows:

HRA Income and Expenditure	Variance at Quarter 2 £	Variance Forecast to Year- End £
Rent income from dwellings, land, and buildings - Void levels for dwellings and garages, and applications for Right to Buy are currently lower than estimates. This is subject to change based on the volume of re-lets, voids and Right to Buy applications during the remainder of the financial year.	-26,090	-81,370
Supervision and Management – Variance based on salary underspends / vacant posts within Estate Management and Property Maintenance teams; forecast reduced expenditure on CCTV monitoring, consultancy and cash collection costs.	-299,590	-211,070
Interest & Investment income – forecast variance at year-end based on current estimates of HRA revenue and capital balances. Investment rates may be subject to volatility in 2016/17 and therefore forecast is subject to review.	0	-15,440
Other minor variances	+10,430	-24,440
Net Variance	-315,250	-332,320



4.4 Anticipated HRA Balances

	£	£
HRA Balance at 31 st March 2016		-2,827,840
Budgeted contribution from HRA Balances	+1,350,000	
Supplementary budget approvals	+64,560	
Anticipated underspend to the end of 2016/17	-332,320	
Allocation of underspends to savings/income target	+332,320	
Amount to be taken from balances		+1,414,560
Anticipated HRA Balance at 31 st March 2017		-1,413,280

It is anticipated that the service variance of £332,320 will be utilised to meet the savings/income target in combination with other efficiencies subject to an ongoing HRA balance based on risk analysis.

5 CAPITAL:

5.1 General Fund Capital – Overview

- The GF capital programme is currently budgeted at £6.41 million for 2016/17.
- At the end of Quarter 2, the GF capital programme shows an adverse variance of £20,300 against profiled budgets.
- There is currently a projected favourable variance to year-end of £735,120, which largely relates to a proposed carry forward to 2017/18 for the Solar Panel and Vehicle Purchase schemes.

5.2 General Fund Capital – Major Variances

A summary of the variances by portfolio is included within the table below:

Portfolio / Service Area	Variance at Quarter 2 £	Variance Forecast to Year- End £
Growth and Investment	-480	0
Corporate Resources		
Carbon Management Plan – As per Recommendation 3 a carry forward of £347,000 to 2017/18 is requested for approval, to allow for additional procurement timetabling of the Rugby Art Gallery and Museum and Queens Diamond Jubilee Centre solar PV projects.	+160	-347,000
Other minor variances	-3,510	0
Sub-total	-3,350	-347,000



Environment and Public Realm		
Rainsbrook Cemetery Preparation - It is anticipated that there will be delays to the scheme due to original contractor remedial work which may resort in a carry forward to 2017/18 to allow for groundworks to commence in Spring 2017.	0	-204,410
Purchase of Vehicles – As per recommendations 6 and 7 this scheme will be reduced by £103,500 for vehicles to be funded by the HRA, and following a review of useful economic lives of several vehicles, £251,960 of purchases will be deferred until 2017/18.	-3,980	-355,460
Other minor variances	+36,650	+43,250
Sub-total	+32,670	-516,620
Communities and Homes		
Handyperson Service / Home Safety Checks – The Council's contract with Orbit Care and Repair finished in September 2016 and future provision of this service will be managed internally within the Property Repairs Service.	0	-17,500
Disabled Facilities Grants – As per Recommendation 8, a supplementary capital budget of £142,000 is requested for approval to be met from additional external funding contained within the Better Care Fund 2016/17.	-4,930	+142,000
Other minor variances	-3,610	+4,000
Sub-total Sub-total	-8,540	+128,500
Net Variance	+20,300	-735,120

5.3 HRA Capital - Overview

- The HRA capital programme is currently budgeted at £8.956 million for 2016/17.
- At the end of Quarter 2, the HRA capital programme shows a favourable variance of £16,190 against the profiled budget.
- There is currently a projected favourable variance to year-end of £1,137,860, largely relating to proposed carry forwards to 2017/18 as detailed below.

5.4 HRA Capital – Major Variances

A summary of the key variances follows:

	Variance at Quarter 2	Variance Forecast to Year- End
	£	£
Housing Management System – The scheme is anticipated to be carried forward to 2017/18 to allow a review of system requirements (housing management and asset management) to be undertaken in 2016/17	-9,000	-120,470
Housing Window / Door Replacement – A carry forward of £640,000 to 2017/18 is requested to allow completion of the replacement programme in spring 2017 based on revised estimates of completions in this financial year.	+3,120	-640,000



Roof refurbishment – Rounds Gardens / Biart Place - A carry forward of £488,790 to 2017/18 is requested to complete procurement arrangements via a framework agreement.	-6,730	-488,790
Property Repairs Service Vehicle Purchases – As per recommendation 6 a supplementary HRA capital budget of £103,500 is requested to purchase vehicles previously categorised as General Fund expenditure	0	+103,500
Other minor variances	-3,580	+7,900
Net Variance	-16,190	-1,137,860

6. PERFORMANCE

This is the monitoring report for the second quarter of 2016/17.

In an effort to make performance data easier to digest the performance indicators have been grouped into Data Sets and presented in **Appendix 4**. This brings focus and clarity to the performance indicators and where they sit within the organisation. As requested in feedback from Q1 the datasets have been split by Portfolio.

The work with all services to review their performance management information has been completed and a report will be sent to the next Senior Management Team meeting.

A series of workshops have been set up for Councillors to attend in November with the view to gauging what performance data they want to see. A report setting out the proposed changes to Local Indicators will then be submitted for consideration and approval by Cabinet 09 January 2017

Any feedback prior to this can be provided to the Head of Corporate Resources or the Corporate Assurance and Improvement Manager (Chris Green).

Q2 Summary:

- There are several measures with negative trends that actually when you compare them quarter for quarter instead of against the previous month it tells a good story and not a bad one. Please see Appendix 4
- Q2 performance data is showing a negative trend overall and commentary is attached to indicators in **Appendix 4** from the relevant officers.
- The Legal and Procurement data sets have been removed from Local Indicator reporting pending a review to establish appropriate performance measures for these services.
- To further interrogate the data please login to the Rugby Performance Management System (RPMS).

To get login details for the RPMS or a refresher course on using the system please contact RPMSsupport@rugby.gov.uk





Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter: Finance & Performance Monitoring 2016/17 – Quarter 2

Originating Department: Corporate Resources

LIST OF BACKGROUND PAPERS

Docu	ument		Officer's	File
No.	Date	Description of Document	Reference	Reference



General Fund

Revenue Budget Monitoring 2016/17 April 2016 to September 2016

Key:

+ = over spend / income shortfall

- = under spend / additional income

	Profiled Budget to Qtr 2	Actual Spend to Qtr 2	Variance to Profile Qtr 2	Current Budget	Projection to Year-End	Variance to Year-End
Portfolio Expenditure :-	£'000	£'000	£'000	£'000	£'000	£'000
Growth & Investment	1,309	1,101	-208	3,172	3,174	2
Corporate Resources	11,535	11,568	33	2,008	2,043	35
Environment & Public Realm	3,309	3,112	-197	7,332	7,211	-121
Communities & Homes	481	432	-49	1,073	988	-85
Portfolio Expenditure	16,634	16,213	-421	13,585	13,416	-169
Executive Director Office	975	897	-78	1,730	1,658	-72
	17,609	17,110	-499	15,315	15,074	-241
Less Corporate Savings Target				-200	-350	-150
Less IAS 19 Pension Adjustment				-345	-345	0
Less Capital Charge Adjustment				-2,127	-2,127	0
Net Expenditure			_	12,643	12,252	-391
Net Cost of Borrowing				670	648	-22
MRP Adjustment				1,192	1,215	23
Revenue Contribution to Capital C	Outlay			88	88	0
Total Expenditure (before Paris	h Precepts)		_	14,593	14,203	-390
Parish Council Precepts & Council	l Tax Support			715	715	0
Total Expenditure			=	15,308	14,918	-390

Housing Revenue Account (HRA) Revenue Budget Monitoring 2016/17 Julyl 2016 to September 2016

Key:

+ = over spend / income shortfall

= under spend / additional income

Description	Profiled Budget to Qtr 2 £'000	Actual Spend to Qtr 2 £'000	Variance to Profile Qtr 2 £'000	Current Budget £'000	Projection to Year-End £'000	Variance to Year-End £'000
Income			•	40.040	40.400	
Rent income from dwellings	-7,825	-7,886	-61	-16,348	-16,482	-134
Rent income from land and buildings	-139	-117	+22	-281	-206	75
Charges for services	-676	-663	+13	-1,410	-1,432	-22
Contributions towards expenditure	77	-65	+12	-275	-299	-24
Total Income	-8,717	-8,731	-14	-18,314	-18,419	-105
Expenditure						
Transfer to Housing Repairs account	0	0	0	3,329	3,329	0
Supervision and Management	2,531	2,232	-299	4,882	4,671	-211
Rents, Rates, Taxes and other charges	3	1	-2	3	3	0
Depreciation & Impairment	0	0	0	3,817	3,817	0
Debt Management Cost	0	0	0	7	7	0
Provision for Bad or Doubtful Debt	0	0	0	131	131	0
Amounts set aside for the repayment of debt	0	0	0	6,900	6,900	0
HRA Savings / Income Target	0	0	0	-801	-801	0
Total Expenditure	2,534	2,233	-301	18,268	18,057	-211
Net Cost of Services	-6,183	-6,498	-315	-46	-362	-316
HRA Share of Corporate & Democratic Core Costs	0	0	0	210	210	0
Interest Payable & Similar Charges	0	0	0	1,327	1,327	0
Interest & Investment Income	0	0	0	-76	-92	-16
Net Operating Expenditure	-6,183	-6,498	-315	1,415	1,083	-332
Contributions to (+) / from (-) Reserves	0	0	0	-1,350	-1,350	0
Surplus(-)/Deficit(+) for year	-6,183	-6,498	-315	65	-267	-332

Capital Budget Monitoring 2016/17 April 2016 to September 2016

Key:

+ = over spend / income shortfall

- = under spend / additional income

Portfolio	Profiled Budget to Qtr 2 £'000	Actual Spend to Qtr 2 £'000	Variance to Profile to Qtr 2 £'000	Current Budget £'000	Projection to Year-End £'000	Variance to Year-End £'000
Growth & Investment	358	358	0	1,336	1,336	0
Corporate Resources	12	9	-3	1,195	848	-347
Environment & Public Realm	1,015	1,047	+32	2,931	2,770	-161
Communities & Homes	458	449	-9	947	1,076	129
Sub Total General Fund	1,843	1,863	+20	6,409	6,030	-379
Housing Revenue Account	2,945	2,929	-16	8,956	7,714	-1,242
Overall Total	4,788	4,792	+4	15,365	13,744	-1,621

Performance Report for Cabinet Q2 2016/17

Report Author: Christopher Trezise (Corporate Performance Management Officer)

Generated on: 17 October 2016



How to analyse the trend data

It is important to note that trend data is set to two extremes. Aim to maximise the value or aim to minimise the value. Some data that we collect is not measured against either of these trends and is just factual data.

This report is best viewed in colour so it is recommended to view the electronic version rather than printed black and white copies. The electronic version can be found on the intranet.

An upward pointing arrow is indicative of a positive trend and a downward pointing arrow is indicative of a negative trend.

N/A – When you see this in the trend box it means that the data is not measured against a trend so a trend arrow is not generated.

- The blue trend arrows represent the long term trend. Long term looks at the data and compares it to the same period over a larger frequency – i.e. Months are compared for the same period last year, quarters compared to same period in previous year and Years are compared over 4 years.

The purple trend arrows represent the short term trend. Short term looks at the data and compares it to the previous frequency – either the last month, quarter or year.

-Th e bar (both purple and blue) represents no movement in the trend.

Where the short term trend shows as negative then contextual co mmentary from the assignees and managers has been provided directly beneath the performance measure. Where seasonal trends occur, like at the Art Gallery or Leisure Centre, then contextual commentary will be provided on the long term trend instead.

Communities & Homes Portfolio - Cllr Leigh Hunt

Customer Services Value/Failure Data Set							
Performance Indicator (PI)	Latest Data	Available	Performance Trend Ana	llysis		Portfolio	
% of telephone demand received by the Customer Services Centre classified as Value	83.33%	Q2 2016/17		•		6 - CH Portfolio	
% of face to face demand engaged with a Customer Services Advisor classified as Value		Q2 2016/17				6 - CH Portfolio	

E&D: Protected Characteristics Data Set							
Performance Indicator (PI)	Latest Data	Available	Performance Trend An	alysis		Portfolio	
(ex-BV 017a) Ethnic Minority representation in the workforce - employees	8.5%	Q2 2016/17		•	•	6 - CH Portfolio	
Awaiting commentary from Manager							

Gas Certification Data Set					
Performance Indicator (PI)	Latest Da	nta Available	Performance Trend An	alysis	Portfolio
Percentage of properties with a gas appliance that have a valid gas certificate	99.97	September 2016			6 - CH Portfolio

Homelessness Data Set

Performance Indicator (PI)

Latest Data Available

Performance Trend Analysis

Portfolio

Number of homeless preventions made 15 by Rugby Borough Council

Q2 2016/17





6 - CH Portfolio

The number of preventions has dropped dramatically. We are unable to prevent homelessness in an increasing number of cases. This is related to the reason behind homelessness occurring in the first place. Loss of Private Rental Sector accommodation is the primary cause of homelessness in Rugby Borough. There is very little officers can do to persuade a landlord not to evict a tenant when that landlord is looking for someone who can afford to pay the inflated rental prices we experience locally. There is a deliberate strategy to remove tenants on low incomes and replace them with those who have a high enough income to pay increased rental prices. For example the maximum housing benefit for a three bedroom property in Rugby is £580 per month, the market price on average is between £750 & £850 per month. This means that the gap between family budgets and costs is in the hundreds of pounds. No amount of negotiation by Housing Options Officers is going compensate for market conditions. p revention is also very challenging in the case of single homeless presentations. Many of those from chaotic backgrounds live a transient existence before they approach meaning that prevention does not apply as the applicant is already homeless.

Number of homeless preventions made 72 due to financial advice being provided by Citizens Advice Bureau

Q2 2016/17







6 - CH Portfolio

The CAB Preventions have increased significantly over the last quarter. We think that this is primarily connected to an increase in the number of debt cases that they are now dealing with which will be measured as a prevention.

The number of homeless decisions made each quarter

58

Q2 2016/17



last two years.

N/A

N/A

increase their prices. When those on low incomes inform their

ontinual trend of extremely vulnerable single people seeking

N/A

ntal health conditions such as psychosis and schizophrenia, drug addicts, alcoholics

6 - CH Portfolio

This continues the trend of high numbers of homeless a

and on a par with the same quarter last year. The main cause of homelessness for families is private landlords issuing a notice to guit to their tenants. This is the case both locally and nationally. High private sector landlords that they are unable to afford the increase the accommodation. These include those with a combination and ex-offenders. The complexity of cases means that officers are spending much more time per case than has been the case historically.

The number of households accepted for 51 re-housi

Q2 2016/17



N/A

6 - CH Portfolio

This indicates that there has been an in accommodation. This places further der accommodation. The knock on effect of this is those wi

se who are homeless, vulnerable and not at fault for the loss of their previous is a very limited supply of social housing because there is the obligation to source suitable liting times running into years for some types of accommodation **Housing Rents Data Set**

Performance Indicator (PI)

Latest Data Available

Performance Trend Analysis

Portfolio

(ex-BV 066a) Rent Collection and 96.10% Q2 2016/17

Arrears Recovery 6 - CH Portfolio

Although the collection and arrears recovery is down from last quarter this still falls within the 5% tolerance.

Housing Voids

Performance Indicator (PI)

Latest Data Available

Performance Trend Analysis

Portfolio

Average void period in days

80

Q2 2016/17

Performance Trend Analysis

6 - CH Portfolio

Corporate Resources Portfolio - Cllr Carolyn Robbins

Benefits Operational Dataset Performance Indicator (PI) Latest Data Available Performance Trend Analysis Portfolio Number of households in receipt of 6 - CR Portfolio 6.264 Q2 2016/17 benefits Benefits - average end to end time for September 6 - CR Portfolio 31.61 claims (days) 2016

Despite the average end to end time being 1.33 days longer than in August this is nothing to be concerned of when we look at the range per quarter. In Q1 2016/17 the average ranged between 32 and 43 days whereas the Q2 2016/17 average ranges between 30 and 35 showing considerable improvement on time taken in processing claims.

Revenues Data Set				
Performance Indicator (PI)	Latest Data	Available	Performance Trend Analysis	Portfolio
% of Council Tax collected (cumulative over 10 months per year)	57.90%	Q2 2016/17	Awaitin authorisation	6 - CR Portfolio
(ex-BV 010) Percentage of Non- domestic Rates Collected (cumulative over 10 months per year)	55.9%	Q2 2016/17	Awaitin authori	6 - CR Portfolio

In agreement with the Revenues Manager as part of the Performance Management Review the targets have been removed and these measures are now Data-Only. This means that trends will be looked at to determine performance.

Sickness Absence Data Set					
Performance Indicator (PI)	Latest Data A	Available	Performance		Portfolio
Number of working days lost due to long term sickness absence	463	Q2 2016/17			6 - CR Portfolio
Number of working days lost due to short term sickness absence	438.5	Q2 2016/17			6 - CR Portfolio
Number of staff on long term sickness absence	21	Q2 2016/17			6 - CR Portfolio
Number _{of staff on shor} t term sickness absence	112	Q2 2016/17		1	6 - CR Portfolio

Environment & Public Realm Portfolio - Cllr Lisa Parker

Recycling Data Set						
Performance Indicator (PI)	Latest Data	Available	Performance Trend Analy	/sis		Portfolio
Cumulative Tonnage of household waste sent for reuse, recycling and composting	6217	Q2 2016/17		N/A	N/A	6 - EPR Portfolio
Percentage of household waste sent for reuse, recycling and composting	52.3%	Q2 2016/17		N/A	N/A	6 - EPR Portfolio

Flytipping Data Set						
Performance Indicator (PI)	Latest D	Data Available	Performance Trend	Analysis		Portfolio
No. of Flytipping incidents reported	299	Q2 2016/17		•	•	6 - EPR Portfolio

Fly-tipping is on the increase Nationally and various factors affect the number of fly-tips reported. Locally residents are actively encouraged to report fly-tipping. On-line reporting has facilitated this making it simple to do 24/7.

Reduced hours at the Hunters Lane HWRC and the requirement to sort waste out at the site into all its elements for recycling may put off people from taking mixed materials there.

In areas where there is a high turnover of tenants (generally high density housing areas) there is a marked increase as new tenants dump unwanted items on the footway either on moving out or moving in.

Food Hygiene Data Set				
Performance Indicator (PI)	Latest Data	Available	Performance Trend Analysis	Portfolio
% of premises within the Rugby Borough that have attained the Food Hygiene Rating 5	68.37%	Q2 2016/17	Awaiting data authorisation	6 - EPR Portfolio
% of premises within the Rugby Borough that have attained the Food Hygiene Rating 4 and above	85%	Q2 2016/17	Awaiting data authorisation	6 - EPR Portfolio
% of premises within the Rugby Borough that have attained the Food Hygiene Rating 3 and above	94.2%	Q2 2016/17	Awaitin authorisation	6 - EPR Portfolio

Parks Data Set						
Performance Indicator (PI)	Latest Data	Available	Performance Trend Ana	alysis		Portfolio
Quality rating of Parks and the Grounds	2.7	Q2 2016/17				6 - EPR Portfolio
Average end to end time in days for determining applications of works to protected trees	27.41	Q2 2016/17		•	•	6 - EPR Portfolio

High volume of work has led to time increase during Q2. However compared to the same time last year there is a 12 day reduction in the time taken to determine applications of works to protected trees.

Growth & Investment Portfolio - Cllr Heather Timms

Art Gallery and Museum Data Set

Performance Indicator (PI)

Latest Data Available

Performance Trend Analysis

Portfolio

Museums & Galleries - Visits in Person (per 1,000 population)

Performance Trend Analysis

Portfolio

6 - GI Portfolio

7656 visitors to the second floor exhibitions in comparison to 22,170 for Q2 in 2015/16 when the art gallery, museum and floor one gallery were all open. Once the new Archaeology gallery opens on 15 October, the Hall of Fame opens on 18 November and Floor One Gallery reopens in December 2016 visitor numbers are expected to rise. New performance indicators will be put in place to report visitor figures more clearly.

Visits to and Use of Museums - School 296 Groups

Q2 2016/17







6 - GI Portfolio

Significant drop in school visits due to closed museum. Autumn term is generally for Roman related visits. It is anticipated that once the new Archaeology Gallery opens schools will increase in numbers however we may not reach target.

Museums & Galleries - Enquiries & Presentations (per 1,000 population)

81

Q2 2016/17







6 - GI Portfolio

First floor of the building remains closed due to Hall of Fame build. Art Gallery closed for a week in September for the exhibition changeover. Quarterly total higher than Q4 in 2014/2015, when the Art Gallery & Floor One was closed due to proposed Hall of Fame works. Anticipated this will rise next quarter due to the opening of the Tripontium Gallery and Hall of Fame, and the re-opening of the Floor One Gallery. Future events also include the Big Draw and Hall of Fame launch events, which will raise enquiries.

Benn Hall Data Set					
Performance Indicator (PI)	Latest Data	Available	Performance		Portfolio
Number _{of room bookin} gs at the Benn Hall	40	September 2016			6 - GI Portfolio
Number of tickets sold at the Benn Hall	805	September 2016			6 - GI Portfolio
Footfall through the door at the Benn Hall	3,104	September 2016		•	6 - GI Portfolio

Land Charge Searches Data Set								
Performance Indicator (PI)	Latest Da	ata Available	Performance Trend	d Analy	sis		Portfolio	
Average end to end time for Land Charge Searches (in days)	4.5	September 2016			•	•	6 - GI Portfolio	
End to end average time increased by	/ 2.26 days d	uring Q2 due to train	ning of a new Land Cha	rges Of	ficer.			

Sports & Activity Data Set						
Performance Indicator (PI)	Latest Data	Available	Performance Trend An	alysis		Portfolio
Total number of young people contacts Borough wide ages 5-19	- 36,469	Q2 2016/17		N/A	N/A	6 - GI Portfolio
Total grant aid obtained from external funding sources	£57,707.00	Q2 2016/17		N/A	N/A	6 - GI Portfolio
Leisure Centre Visits	48,607	September 2016		•	•	6 - GI Portfolio

September 2016/17 saw 6,264 less visitors to the Queens Diamond Jubilee Centre than attended in August. Howeve r there were 3,798 more visits than September 2015/16. Overall for Q2 2016/17 there were 158,325 visits compared to Q2 2015/16 where there were only 142,998 visits.

Agenda No 7

AGENDA MANAGEMENT SHEET

Local Council Tax Reduction Scheme 2017/2018 Report Title:

Name of Committee:

Cabinet

Date: 28th November 2016

Report Director: Head of Corporate Resources and Chief Financial Officer

Portfolio: Corporate Resources

Ward Relevance: All

Prior

Public Consultation has been undertaken Consultation:

Contact Officer: David Wortley, Benefits Manager, 01788 533440

Public or Private: Public

Report subject to No, as this report will be subject to a final decision by Full Council

Call-In:

at its meeting in December 2016

Report En-Bloc: No

Forward Plan: No

This report does not specifically relate to any Council priorities, but should Corporate

be considered by the Panel / Cabinet for the following reasons: **Priorities:**

This is a legislative requirement rather than a corporate priority.

Statutory / Policy

Background:

The Local Government Finance Bill 2012

To recommend to Full Council the adoption of a Council Tax Reduction

Scheme for 2017/2018 **Summary:**

Funding for the provision of a Local Council Tax Reduction Scheme is no

longer separately identified within the Revenue Support Grant. The cost **Financial**

of awards are met by the major preceptors, however the cost of Implications: administering a scheme is borne by Rugby Borough Council.

Implications:

Risk Management There is a statutory requirement to adopt a Local Council Tax Reduction Scheme

Environmental Implications:

none

Legal Implications: The Council is required to adopt a Local Council Tax Reduction Scheme for the financial year 2017/2018 by 31 January 2017.

Equality and Diversity:

The changes will affect all customers and an Equality Impact Assessment is included with this report.

Options:

- 1. Recommend Full Council to approve all the changes identified
- 2. Recommend Full Council to approve individual changes identified within this report

Recommendation:

IT BE RECOMMENDED TO COUNCIL THAT the draft Local Council Tax Reduction Scheme be amended as detailed in the report and adopted as the Council's Local Council Tax Reduction Scheme for 2017/2018.

Reasons for Recommendation: To enable the Council to deliver a Council Tax Reduction Scheme for 2017/2018

Cabinet - 28th November 2016

Local Council Tax Reduction Scheme 2017/2018

Report of the Head of Corporate Resources and Chief Financial Officer

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT the draft Local Council Tax Reduction Scheme be amended, as detailed in the report, and adopted as the Council's Local Council Tax Reduction Scheme for 2017/2018.

1. Background

- 1.1 The Local Government Finance Bill 2012 requires Councils to design and implement a Local Council Tax Reduction scheme for 2017/2018 by 31st January 2017.
- 1.2 The scheme only impacts customers who are of working age. Council Tax Reduction for customers of pensionable age is calculated in accordance with a national scheme and therefore not affected by the proposals contained in this report.
- 1.3 Rugby Borough Council, as the Billing Authority, takes the lead in designing and implementing the local scheme but is required to consult with major precepting authorities (i.e. Warwickshire County Council and Warwickshire Police and Crime Commission).

2 Review of the existing scheme

- 2.1 The scheme implemented from April 2013 was designed to;
 - Meet the reduced funding provided by DCLG.
 - To minimise risk of failure by closely resembling the previous Council Tax Benefit scheme.
- 2.2 The scheme has been reviewed to take into account changes to other welfare benefits.
- 2.3 Potential changes have been identified that would replicate these changes in the Local Council Tax Reduction Scheme.

3. Public Consultation

3.1 Consultation has been undertaken with customers on the proposed changes. Letters were sent to all existing recipients of Local Council Tax Reduction of

- Working Age (around 3,000) inviting them to participate in the consultation exercise. Only 22 responses have been received.
- 3.2 Due to the very low level of response, it is not possible to draw any conclusions from the consultation exercise.
- 3.3 A copy of the consultation findings is attached at Appendix A.
- 3.4 Warwickshire County Council and the Office of the Police and Crime Commissioner were consulted on the introduction of the scheme as major preceptors. No responses have been received.

4. Proposed Scheme changes for 2017/2018

It is proposed to carry forward the scheme for 2016/2017 with the following amendments.

4.1 Figures used in the calculation of Council Tax Reduction

- 4.1.1 The calculation of Council Tax Reduction compares the income of a customer and family with a set of allowances designed to reflect basic living costs. These figures are collectively known as Applicable Amounts. It is proposed that the figures used in the calculation of Council Tax Reduction are increased in line with those used in the calculation of Housing Benefit and the calculation of Council Tax Reduction for those of pensionable age.
- 4.1.2 The Budget of July 2015 stated that most benefits would be frozen and it is anticipated that this will apply to most of the elements used in the calculation of Council Tax Reduction.

RECOMMENDATION

Cabinet is asked to approve the changes to figures used in the calculation of Council Tax Reduction as detailed above.

- 4.2 The Government intends to restrict the number of Child Premiums included in the calculation of Housing Benefit and Council Tax Reduction for Pensioners to a maximum of two for new claims made on or after 1st April 2017, or where an existing customer has a third child on or after 1st April 2017.
- 4.2.1 Those customers who already have a third child included in their calculation of Council Tax Reduction will not be affected by this change.
- 4.2.2. The Government has indicated that some customers will be exempted from this change, e.g. where twins are born. It is proposed that when the details for these exemptions are finalised, they will be incorporated into the Council Tax Reduction Scheme.

RECOMMENDATION

Cabinet is asked to approve the restriction of Child Premiums to a maximum of two unless and to adopt any exemptions as introduced for Housing Benefit customers

4.3 Calculation of Council Tax Reduction for customers in receipt of Universal Credit

- 4.3.1 With the expansion of Universal Credit an anomaly within the current calculation results in those who pay rent for their home receiving more financial help towards their council tax compared to a customer who does not pay rent.
- 5.3.2 It is proposed to change the calculation to remove this anomaly.
- 5.3.3 The numbers of customers affected are currently very low and therefore it will not create a significant saving, but it will ensure that the scheme is more equitable as the number of customers in receipt of Universal Credit continues to grow.

RECOMMENDATION

Cabinet is asked to approve the change to the calculation of Council Tax Reduction for those in receipt of Universal Credit

6.0 Transitional Protection

- When making changes to our Local Council Tax Reduction Scheme, consideration has to be given to the requirement for transitional protection. The aim of transitional protection is to provide additional assistance to those customers in receipt of Council Tax Reduction as at 31 March 2017 and adversely affected by the introduction of a new scheme.
- 6.2 It is proposed that where a calculation of Council Tax Reduction includes more than two Child Premiums on 31st March 2017, the customer would be protected from change in para 4.2 above until there is a break in their claim.

RECOMMENDATION

Cabinet is asked to approve the inclusion of transitional protection in the design of the Local Council Tax Reduction Scheme for 2017/2018.

7. Financial Impact of the Proposals

7.1 The above changes will have no significant impact on the cost of the scheme,

8. Equality Impact Assessment

8.1 An Equality Impact Assessment for the proposed scheme is attached at Appendix B. Although the proposals identify that families will be affected by these changes, the Council operates a Discretionary Council Tax Reduction Scheme to provide additional support on a case by case basis.

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter:

To recommend to Full Council the adoption of a Council Tax Reduction Scheme for 2017/2018

Originating Department: Corporate Resources

List of Background Papers

1				1	
Document No.	Date	Description	of Document	Officer's Refere	nce File Reference
1.					
open to public in consist of the p	nspec lannin onsulta	tion under Še g application:	ection 100D of s, referred to i	the Local Gover n the reports, an	ions and which are nment Act 1972, d all written v, in connection with
* Exempt inform	nation	is contained	in the followin	g documents:	
Document No.		Releva	nt Paragraph	of Schedule 12A	
* There are no l	a a a lea	round papara	rolating to thi	c itom	

(*Delete if not applicable)

^{*} There are no background papers relating to this item.



COUNCIL TAX REDUCTION SCHEME CONSULTATION 2016

RESULTS

Produced by: Performance, Consultation & Insight Unit Stratford-on-Avon District Council

October 2016

Rugby Borough Council Council Tax Reduction Scheme Consultation 2016

1.0 Introduction

Rugby Borough Council introduced a Local Council Tax Reduction Scheme in April 2013 following the abolition of the previous national Council Tax Benefit Scheme. The local scheme was devised by the Council and allowed them to create a scheme for residents of working age.

Rugby Borough Council consulted with their residents, to find out their views on some proposed changes; the way in which it is calculated, limits to the number of children in the calculation and connections with universal credit.

The outcome of the consultation will be reported to Councillors when they consider changing the current scheme at their meeting in December 2016.

2.0 Methodology

The questionnaire was made available on the Rugby Borough Council website for anyone to complete. Paper versions were distributed on request for those not able to or not wanting to complete the survey online.

The survey period was from 3rd October to 23rd October 2016. 22 responses were received in the timeframe allowed, 13 by post and 9 online.

Alongside the questionnaire a summary explaining the changes in more detail was enclosed. All three proposals were explained in more depth to put context on the questions in the survey.

The Stratford-on-Avon District Council Consultation Unit undertook the survey on behalf of Rugby Borough Council.

3.0 Results

Proposal 1 - To limit the number of dependant children within the calculation for Council Tax Reduction to a maximum of two

Currently the calculation for customers with children includes an allowance of £66.90 for each child within the applicable amount. There is no limit to the number of children taken into account in the calculation. The Government has already announced that from April 2017, a maximum of two children will be taken into account for Housing Benefit and other welfare benefits.

This change will affect those customers who have a third or subsequent child born on or after 1st April 2017. There will be exemptions where a customer has twins, etc. or where children are adopted or households merge.

It is proposed that the changes being introduced into Housing Benefit and other national benefits are reflected in our Council Tax Reduction Scheme.

Why is the Council looking to make this change?

The council is looking to make this change because it will ensure that the Council's Council Tax Reduction scheme reflects changes being made to Housing Benefit and other welfare benefits.

Who will be affected?

Customers who have a third or subsequent child on or after 1st April 2017 (unless they fall into an exempt category) may receive less support compared to a customer who had a third child born on or before 31th March 2017.

Q1	Do you agree with this proposed change to the scheme?								
	Yes	10 (53%)	No	6 (32%)	Don't know	3 (16%)			

Q1a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

6 comments in appendix

Proposal 2 – Figures used in the calculation of Council Tax Reduction

The calculation of Council Tax Reduction compares the income of a customer and family with a set of allowances designed to reflect basic living costs. These figures are collectively known as Applicable Amounts.

It is proposed that the figures used in the calculation of Council Tax Reduction are in line with those used in the calculation of Housing Benefit and the calculation of Council Tax Reduction for those of pensionable age.

It has previously been announced that the majority of these allowances will remain frozen at their current values.

Why is the Council looking to make this change?

The council is looking to make this change because it will ensure that the Council's Council Tax Reduction scheme reflects changes being made to Housing Benefit and simplifies administration.

Who will be affected?

All customers of working age will be affected by this change. The proposal will mean that allowances are generally not increased in line with inflation.

Q2	Do you agree with this proposed change to the scheme?									
	Yes	5 (25%)	No	7 (35%)	Don't know	8 (40%)				

Q2a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

9 comments in Appendix

Proposal 3 - Customers in receipt of Universal Credit

The current scheme includes an anomaly whereby customers who pay rent for their home, receive more Council Tax Reduction compared to those who own their own home.

It is intended to remove this anomaly from the scheme.

Why is the Council looking to make this change?

The council is looking to make this change because it will ensure that the Council's Council Tax Reduction scheme treats customers who rent or own their homes on an equal basis.

Who will be affected?

Customers of working age who receive Universal Credit and pay rent for their home may receive less Council Tax Reduction than currently received.

Q3	Do you agree with th	is propose	ed change to the sch	eme?			
	Yes	11 (55%)	No	5 (25%)	Don't know	4 (20)%)

Q3a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

6 comments in Appendix

Any Other Comments

Q4 Please use this space to make any other comments on the Council Tax Reduction Scheme or other suggestions for changes to the scheme that you would like the Council to consider.

9 comments in Appendix

Q5	Do you pay Council	Tax to Rug	by Borough C	ouncil?				
	Yes	20 (95%)	No		1 (5%)	Don't know	0 (0%)	
Q6	Do you or anyone you live with receive Council Tax Reduction?							
	Yes	15 (75%)	No		4 (20%)	Don't know	1 (5%)	
	•					•		
Q7	Are you?							
Q7	Are you? Male		7 (32%)	Female	e		15 (68%)	
Q7			7 (32%)	Female	e		15 (68%)	
	Male		7 (32%)	Female	e		15 (68%)	
Q7 Q8			7 (32%) 30-44	,	e (29%)	60-74	15 (68%) 3 (14%)	

Q9	Does your household in	clude any o	children or y	young pe	ople under 19?	
	Yes		9 (45%)	No	11 (55%)	
	If yes, how many?					
			2 or more		3 (58%)	

	Do you have a long-standing illness									
	troubled you over a period of time or that is likely to affect you over a period of time)?									
	Yes	12 (60%)	No	8 (40%)						

Q11	How would you describe your ethnic	orig	gin?			
	White	18	(95%)	Mixed	1	(5%)
	Asian or Asian British	0 (0)%)	Chinese	0	(0%)
	Black of Black British	0 (0	0%)	Any other ethnic group	0 ((0%)

APPENDIX

Q1a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

6 comments

I don't agree even know I'm not pregnant or planning to be but the government can managed to spend money on stupid things like building a load of new shops on Elliott field and elsewhere when they are also closing half the shops down in town, but yet can't help families that need it to help support them

Not fair on large families, on low incomes

It seems reasonable that children will need a room of their own at some point, and this impacts the family costs greatly. Many people do not 'choose' to have additional children, and a reduction will not prevent people from having children, it will simply impact a family's ability to support their children. Child poverty is increasing greatly in our country, and we must not continue to make cuts that add to this.

The limit of 2 children is unfair for a working family. I think it should be a limit of 3 children as this reflects a more average UK working family.

We do not have children Mr & Mrs xxx

I think Council Tax reduction should be frozen and stay exactly the way it is now. Everything is getting more and more expensive and none of us can afford to be paying out more money

Q2a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

9 comments

Customers with disabilities never have their contribution towards care taken into account when calculating a final cost. The basic income figures you work off are not a true reflection of affordability in these cases.

It is unclear from this explanation what the outcome/consequence of doing so would be upon people. However, I do know that the applicable amounts applied to housing benefit seem to continually change and cause a mountain of paperwork to be sent out to customers/clients that is overwhelming and confusing.

I would say yes if the council tax was also frozen. I think the inflation in the council tax should be in line with the figures used for applicable amounts

the whole system seems to be crushing the finances of the lowest earners and as most people who are working and have children who are on a low income, the cuts affect the children the most, which is unfair

xxx don't work as he got T.B. I' am working part time in two schools I hope it don't go up as I can only pay the amount I pay in 2017. If it goes up I might have problems to pay my bills as only me xxx working and xxx do not get any signing on or no help from the Council to help pay my bills as are married 20.12 xxx name is on the Council Tax Bill

Not sure as I' am not aware of the formula being used to assess me!

UK is coming out of the EU so most things will go up in price but the govt won't put up more money in benefits to pay you

Surely all allowances should have an annual increase in order to reflect inflation, otherwise, families will fall behind the cost of living and maybe into poverty/child poverty

The general public are paying enough on everything in life now. We do not need more expense on top. It should be frozen

Appendix A

Q3a If you do not agree with this proposal please say why you disagree with it and what alternative (if any) you would like to propose.

6 comments

Because people that own their own house are more than likely able to afford there council tax and are in work, people on benefits can't afford to buy their own home there for need the help with rent and council tax. I still think that people that do own their own house but are single parents should get help towards cost of there home though

People in rented accommodation need more help, because they cannot afford their own home.

This makes sense, and appears to be applying a fair concept across the board.

I don't think anyone should necessarily receive less, but reductions should be fair

because if you own your own home, surely you are in a more fortunate position anyway to someone who has to continually move from rental property to rental property.

I don't mind as long our Council Tax do not go up as there only one person working me in this house and I do not want to go into debt as I cannot pay more Council Tax

Q4 Please use this space to make any other comments on the Council Tax Reduction Scheme or other suggestions for changes to the scheme that you would like the Council to consider.

9 comments

There isn't a lot you can do but help is truly appreciated from myself. Although at working age and would dearly love to work, I cannot due to a disability.

I receive differing amounts of wages, throughout the year, so then I get differing Council Tax bills throughout the year. I think a better way, is to take my P60, each year and then work out one Council Tax bill each year.

Because it's hard to fathom if I have a future at work because of being a post-operative cancer patient, it is very hard to work out future income. Those who have the "security" of regular employment are in a better position to calculate income but those who lack security need further, careful consideration.

Why can't PIP be included as a benefit? Just feels that you can get help with everything if you have the appropriate Benefit. I am struggling because I was wrongly accused of trying to defraud the council or housing benefit system and was taken to court without any notification from yourselves. A total injustice. I have never caught up with my accounts because you take so much off me a month I was issued with a termination of tenancy yesterday because there had been insufficient funds in my account so rent not taken. I have lived in this property since May 1976. I have been fighting this since day 1 but no one will accept this error might have been one of your employees taking a message over a phone and I ended up with a CCI. I have an illness which causes me a problem trying to deal with financial matters but I think any help you can offer reducing council tax would be a bonus. I know how important it is to be on top of your council tax which is why I would have liked my pip to be classed as a benefit. I am an OAP had to give up work following the deaths of my husband and son who lived with me up to the tragic accident when they were killed outright by a twice failed asylum seeker who had no licence insurance etc etc.....I returned to work as an Assistant General Manager for the NHS as I had for 27 years but became ill 12 months later and retired in 2012 as I had to have several surgeries. I lost everything but this overpayment when I was told I qualified for help has ruined me mentally and financially. I worked for my pensions which amount to very little but it appears too much, I wonder then why I am struggling so much you take £158 plus 60 per month off me. It should have been £100 per month according to your officers and ccj. I have no comforts but have now got to cancel sky my only pleasure. I know people who do qualify for

Appendix A

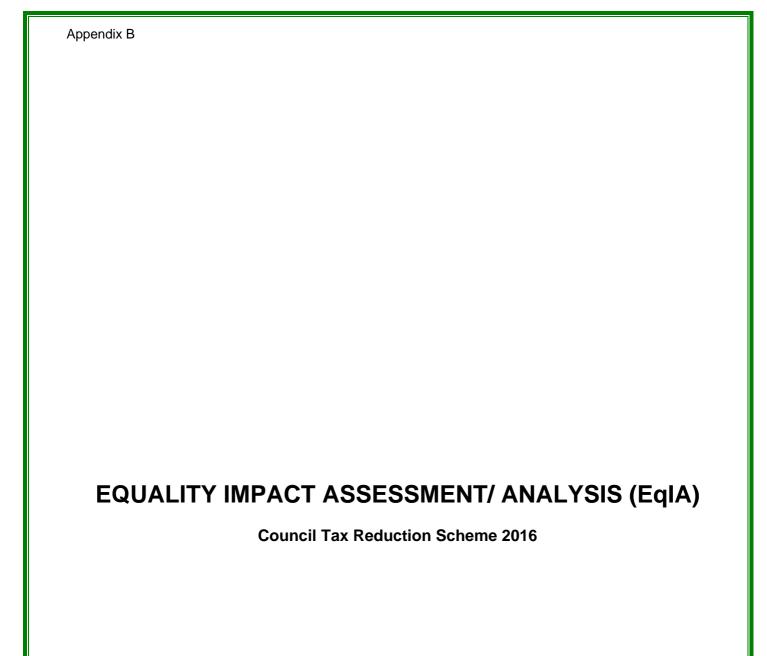
hour benefits and reductions who spend their money on bingo, drugs, cigs, booze etc. So wrong.

The council tax reduction system is very confusing, and currently makes it difficult for people to make changes to living arrangements. For example I am a disabled single parent. I have a spare room, but cannot use it for a carer, because I will then lose my single person discount, which will more than double my care-costs. It also prevents people from helping each other. For example I know an elderly lady who it would benefit to live with someone for her physical safety, and myself that needs emotional support. In theory she could move in with me, care for me, and I for her, but the system makes this too complicated for two disabled people to face. And we would both lose council tax reductions in doing so, even though our finances would not be linked. It would be good if there were a system in place to support people in supporting each other, and overall the council would save money anyway, without charging us further fees

I honestly think the cuts are already enough and will crush more lives in terms of relationships, finances and mental health if more cuts and hardship are enforced. I understand that council budgets are tight but there surely has to be another way of saving money in the budget as it is too much for the low income working family to bear the burden.

Think of the families and one parents who don't have any money to pay the bill and think of the married couple who only have one member of the family working trying to keep things going I do not agree with any of the proposals outlined as customers are being asked to make a choice between those who will receive financial assistance and those who will not. I was extremely worried when I was asked to find £14 a month from my benefit. The choice that I was left with was eat less or use less fuel. My income falls within the bottom 2% of all income and therefore, I should not be asked to find further savings. There is nothing left in my economy!!! I 'am asking the Council to seriously consider reinstating full Council Tax benefit to those that need it most. The harsh reality is eating less or not heating my home. These are desperate times and I hope that the Council recognises this

People on benefits how can they pay more? Simply put you cannot get blood from a stone. Defaults will increase





Equality Impact Assessment

Service Area	Resources
Policy/Service being assessed	Council Tax Reduction Scheme
Is this is a new or existing policy/service?	Revised scheme to be introduced from April 2017
If existing policy/service please state date of last assessment	November 2015
EqIA Review team – List of members	David Wortley
Date of this assessment	27 October 2016
Signature of responsible officer (to be signed after the EqIA has been completed)	

A copy of this Equality Impact Assessment report, including relevant data and information to be forwarded to the Corporate Equality & Diversity Advisor.

If you require help, advice and support to complete the forms, please contact Minakshee Patel, Corporate Equality & Diversity Advisor via email: minakshee.patel@rugby.gov.uk or 01788 533509.



Form A1

INITIAL SCREENING FOR STRATEGIES/POLICIES/FUNCTIONS FOR EQUALITIES RELEVANCE TO ELIMINATE DISCRIMINATION, PROMOTE EQUALITY AND FOSTER GOOD RELATIONS



Note:

- 1. Tick coloured boxes appropriately, and depending on degree of relevance to each of the equality strands
- 2. Summaries of the legislation/guidance should be used to assist this screening process

Business Unit/Services:		Relevance/Risk to Equalities																									
State the Function/Policy /Service/Strategy being assessed:	Ge	nder		Rad	се	Disability Sexual Religion/Bell Orientation		Belief	Age	9			nder Assign	ment	Pregnancy/ Maternity			Marriage/ Civil Partnership (only for staff)									
	✓	✓	\checkmark	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	\checkmark	✓	✓	✓	✓	✓	✓	✓	✓	\checkmark	✓	✓	\checkmark
Council Tax Reduction Scheme			Х			Х		Х				Х			Х		Х				Х	Х					
Reduction Scheme																											
Are your proposals likely to impact on social inequalities e.g. child poverty for example or our most geographically disadvantaged communities? If yes please explain how.											YES	3															
The new scheme will see a change in the calculation of Council Tax Reduction for those customers who have a third child after									er																		
the introduction of the new scheme, or where a customer with three or more children make a new claim for Council Tax																											
Reduction . This is due to the fact that one of the components used in the calculation, known as the child premium, is being																											
restricted to a maximum of two children. This means that these customers will receive less help towards their Council Tax. This																											
change will mirror changes being made to Housing Benefit, certain circumstances e.g. birth of twins will exempt customers from																											

Appendix B

this change. A discretionary fund is also available to provide additional support on a case by case basis.	
Are your proposals likely to impact on a carer who looks after older people or people with disabilities? If yes please explain how.	YES
Income from disability living allowance, personal independence payments, war disablement pensions or war widow's pensions will also be disregarded, however support may be required to assist customers who will face paying larger Council tax bills than previously. A discretionary hardship fund will be available to provide additional support in appropriate cases.	

Form A2 – Details of Plan/ Strategy/ Service/ Policy

Stage 1 – Scoping and Defining	
(1) What are the aims and objectives of Plan/Strategy/Service/Policy?	The scheme is designed to assist customers pay their Council Tax with effect from April 2017.
(2) How does it fit with Rugby Borough Council's Corporate priorities?	It is a statutory duty for the Council to provide a Local Council Tax Reduction Scheme.
(3) What are the expected outcomes?	The Council needs to develop a scheme of support that will be based on a fixed grant basis rather than being demand led.
(4)Which of the groups with protected characteristics is this intended to benefit? (see form A1 for list of protected groups)	All customers will be able to apply for assistance with the payment of Council Tax. This will be based on the income received by the household compared to the basic cost of living calculated by the Council for each applicant.
Stage 2 - Information Gathering	
(1) What type and range of evidence or information have you used to help you make a judgement about the plan/ strategy/ service/ policy?	Council Tax Reduction caseload data for 2016/2017. This has enabled the impact of the new scheme to be modelled for individual customers.
(2) Have you consulted on the plan/ strategy/ service/policy and if so with whom?	Public consultation has been undertaken during September and October 2016.
(3) Which of the groups with protected characteristics have you consulted with?	The consultation was open to all.

	T		
Stage 3 – Analysis of impact			
(1) From your data and consultations is there	RACE	DISABILITY	GENDER
any adverse or negative impact identified for	No	No. Income from disability	No
any particular group which could amount to		living allowance and	
discrimination?		personal independence	
		payments will be	
		disregarded when	
If yes, identify the groups and how they are		calculating entitlement	
affected.	MARRIAGE/CIVIL	ÄĞE	GENDER REASSIGNMENT
	PARTNERSHIP	Yes – only working age	No
	No	claimants will be affected	
	RELIGION/BELIEF	PREGNANCY	SEXUAL ORIENTATION
	No	MATERNITY	No
		Yes	
		Customers who have their	
		third child in the new	
		financial year or have a	
		break in claim will receive	
		less support compared to	
		a similar customer already	
		in receipt of benefit who	
		will be protected from the	
		changes within the	
		scheme.	
(2) If there is an adverse impact, can this be	The changes are in line with		hin Housing Benefit
justified?		<u> </u>	
,			

/ <i>1</i>								
				xceptional				
N/A								
N/A								
None								
EqIA Action Plan								
Action	Lead Officer	Date for completion	Resource requirements	Comments				
	N/A None	N/A None EqlA Action Plan	Circumstances. This will be dealt with on a case by compared to the compared t	N/A None EqIA Action Plan Action Lead Officer Date for Resource				

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(2) Review and Monitoring
State how and when you will monitor policy
and Action Plan

The Council Tax Reduction Scheme is subject to annual review

AGENDA MANAGEMENT SHEET

Draft Housing Revenue Account Capital & Revenue Budgets 2017/18 and Medium **Report Title:** Term Financial Plan 2017-21 Name of Committee: Cabinet Date: 28th November 2016 Head of Communities and Homes and Head of Corporate Resources and Chief **Report Director:** Financial Officer Portfolio: Communities and Homes Ward Relevance: ΑII **Prior Consultation:** None Mannie Ketley, Head of Corporate Resources and Chief Financial Officer **Contact Officer:** 01788 533416 Raj Chand, Head of Communities and Homes 01788 533737 **Public or Private: Public** Report subject to Call-In: Yes

People - Facilitate the provision and upkeep of good quality housing to meet

local needs and to cater for the growth of

Rugby

Nο

Yes

Statutory / Policy Background:

The Council has a statutory duty to set an annual Housing Revenue Account (HRA) revenue budget that will enable it to determine the level of council house

Report En-Bloc:

Forward Plan:

Corporate Priorities:

rents.

Summary:

The primary purpose of this report is to present a summary draft HRA revenue position (see Appendix A) and a capital position (see Appendix B) for 2017/18 based on initial budget submissions, plus a HRA Medium Term Financial Plan (MTFP) (see Appendix D).

Financial Implications:

The financial impact of the 1% rent cut on the Council's capacity to meet its HRA self-financing debt repayment schedule was outlined to Cabinet in January 2016. This report sets out the estimated debt rescheduling and other measures implemented to ensure the HRA does not fall into deficit from 2017/18 onwards.

Risk Management Implications:

There are no risk management implications arising from this report

Environmental Implications:

There are no environmental implications arising from this report.

Legal Implications:

There are no legal implications arising from this report.

Equality and Diversity:

There are no equality and diversity implications arising from this report.

Options:

Not applicable

Recommendation:

- The draft revenue and capital budgets at Appendices A and B for 2017/18 be noted; and
- a draft Disposals Strategy be established for consideration and approval following the publication of final details of the Vacant High Value Local Authority Housing policy.

Reasons for Recommendation:

To give Cabinet an initial view of the Housing Revenue Account capital and revenue budgets for 2017/18 onwards.

Cabinet - 28th November 2016

Draft Housing Revenue Account Capital & Revenue Budgets 2017/18 and Medium Term Financial Plan 2017-21

Report of the Head of Communities and Homes and Head of Corporate Resources and Chief Financial Officer

Recommendation

- (1) The draft revenue and capital budgets at Appendices A and B be noted; and
- (2) a draft Disposals Strategy be established for consideration and approval following the publication of final details of the Vacant High Value Local Authority Housing policy.

1. INTRODUCTION

The Council is required by the Local Government and Housing Act 1989 (section 74) to keep a Housing Revenue Account (HRA) which records all revenue expenditure and income relating to the provision of council dwellings and related services. The use of this account is heavily prescribed by statute and the Council is not allowed to fund any expenditure for non-housing related services from this account.

The Council has a retained housing stock of nearly 3,800 homes and manages an additional 60 leasehold properties with an annual rent roll in excess of £16m.

The primary purpose of this report is to present a summary draft HRA revenue position (see Appendix A) and a capital position (see Appendix B) for 2017/18 based on initial budget submissions, plus a HRA Medium Term Financial Plan (MTFP) (see Appendix D).

Cabinet will consider a further detailed update on the draft revenue and capital HRA budgets in January 2017 prior to final budget and rent setting at Full Council on 7th February 2017.

2. BUDGET AND POLICY FRAMEWORK

In accordance with the constitution, the Council is required to carry out an annual review of rents and notify tenants not less than 28 days prior to the proposed date of change. In addition, the Council is required under the Local Government and Housing Act 1989 to ensure that the Housing Revenue Account (HRA) does not fall into a deficit position.

Government introduced a number of changes to the social housing market via the Welfare Reform and Work Bill and the Housing and Planning Bill during 2016 which will have a direct impact upon future funding and costs to the HRA. The Council has yet to receive consultation papers or implementation plans on a number of areas, but below is a summary of policy change to date:

a) Extended Right to Buy – Vacant High Value Local Authority Housing

The Government has confirmed its intention to introduce the Right to Buy (RTB) to housing association tenants granting them the same rights as local authority tenants. Limited details of how the scheme will operate were contained within the Housing and Planning Bill 2016. A number of pilot schemes have commenced in 2016/17.

In order to fund this initiative, the Government will require a lump sum payment from local authorities each year based on an estimate of the market value of vacant 'high value' stock that can be sold on the open market. The proceeds will then be given to the housing associations to cover their financial losses from the RTB. The exact details on how this scheme will work and what will be classed as a 'high value' property are unknown at this stage. Unless specific exemptions are granted new build and rural properties are likely to be most at risk.

When final details of the scheme are published it is recommended that the Council consider and approve a Disposals Strategy to fulfil the objectives of the policy and ensure best use of resources and investments which increase or improve the efficiency of HRA asset holding. Subject to the provisions of the Vacant High Value Local Authority Housing regulations, the Disposal Strategy will look at the composition, location, and financial return of the existing HRA asset holding and how best to align investment and disposal decisions with corporate priorities, including investment for new build/acquisitions to provide new affordable homes.

b) 1% Rent Cut

As part of the Welfare Reform and Work Bill, the Government announced that a 1% rent cut would come into effect from 1st April 2016 for a four year period. Previous rent guidance for the period 2014/15 until 2024/25 had been for councils to increase rents by a maximum of the Consumer Prices Index (CPI) plus 1%. In 2017/18 this would have equated to a 2.0% rent rise. Using Bank of England forecasts for CPI inflation during the period 2016/17 to 2019/20 the cumulative rent loss (the difference between the amount by which rents would have

increased and the amount by which they will be reduced) is approximately 12%. Based on stock levels prior to this change, the rental loss for the Council in the first two years of the policy (201617 and 2017/18) is £0.775m and during the period 2016/17 to 2019/20 will be £5.107m

c) Lifetime Tenancy Review

Although no timescale has been announced, the Government has signalled its intention to legislate for the imposed use of flexible tenancies. Whilst it is anticipated there will be some consideration of more vulnerable tenants, such as older people living in older persons accommodation, the automatic granting of lifetime tenancies will end.

Council will be required to set guidelines on tenancy tenures within the framework of the legislation which will in turn impact on the level of administration required in drawing up new tenancies and the numbers of void properties being dealt with.

d) Reduction in the Benefit Cap

For all regions except London, the benefit cap has been reduced from £26,000 to £20,000 from April 2017.

e) Pay to Stay

The Government has announced that any tenant earning over £31,000 (£40,000 in London) will be required to pay the market or 'near market' rent for their home. Housing Associations will be allowed to keep the additional revenue, whilst local authorities will be required to pay the difference to the treasury.

Following consultation with the sector in autumn 2015 the policy was reviewed to introduce:

- A taper system whereby for every additional £1 of income above the threshold (£31,000) a household will pay an extra 15p in rent;
- An exemption for any household in receipt of Housing Benefit or Universal Credit; and
- A commitment to allow local authorities to "retain reasonable costs" in implementing the policy

Full details on matters relating to powers and capacity to collect income data and the level of funding meant by "reasonable costs" to implement the change have yet to be outlined.

An indirect impact of the policy introduction may be an increase in Right-to-Buy (RTB) applications as tenants evaluate the costs of market rent against mortgage repayments.

As details of the above policy decisions are settled future iterations of the HRA draft revenue and capital budgets for 2017/18 and Medium Term Financial Plan will be amended.

3. REVIEW OF HRA BALANCES

The HRA draft budget for 2017/18 (Appendix A) takes into account the effect of the 1% rent reduction and the longer term HRA business plan has also been updated to reflect the changes where the impact can be forecast. As noted at budget setting 2016/17 HRA balances would fall into deficit from 2017/18 onwards without corrective action.

HRA Revenue Balance

The level of the HRA Revenue balance was re-assessed in 2016/17 in light of potential risks arising from the Council's capacity to manage in-year budget pressures and the wider reform and regulatory environment (see Appendix C). A working balance of £1.1m was considered prudent for the purposes of the medium term financial plan. This assessment has been re-run for 2017/18 and a working balance of £1.1m is still considered prudent to accommodate risk factors including further changes in national rent policy and pay and materials cost inflation.

Major Repairs Reserve

The Major Repairs Reserve (MRR) reflects the need to replace major components as they wear out. This funding, together with previous allocations of supported borrowing and revenue contributions, has enabled the Council to maintain the housing stock in a good condition. The forecast balances over the period of the medium term financial plan are as follows:

	2017/18	2018/19	2019/20	2020/21
	£'000	£'000	£'000	£'000
I	1,030	2,774	4,613	7,239

Housing Repairs Account

The Housing Repairs Account is an earmarked reserve to mitigate the risks associated with cyclical and responsive repairs over time. The forecast balances over the period of the medium term financial plan are as follows:

	2017/18	2018/19	2019/20	2020/21
	£'000	£'000	£'000	£'000
Ī	831	831	831	831

Housing Capital Balances

In addition to the above, the Council has also made revenue contributions set aside for capital expenditure in prior years to fund new build, estate regeneration, and other works. The forecast balances over the period of the medium term financial plan are as follows:

2017/18	2018/19	2019/20	2020/21
£'000	£'000	£'000	£'000
10,777	9,097	7,417	5,737

4. MEDIUM TERM FUNDING OPTIONS

The financial impact of the 1% rent cut on the Council's capacity to meet its HRA self-financing debt repayment schedule was outlined to Cabinet in January 2016. The forecast deficits on the HRA income and expenditure account at the time were as follows:

2016/17	2017/18	2018/19	2019/20	2020/21
£'000	£'000	£'000	£'000	£'000
-1,749	-2,497	-3,356	-4,192	-4,495

From the options available to fund the deficit, Cabinet recommended a mixed approach of identifying savings/efficiencies across Repairs and Maintenance / Supervision and Management and reducing the levels of amounts set aside for the repayment of debt until rents are again at a level to meet repayments.

In the current estimates for 2017/18 the decrease in expenditure is as follows:

	2016/17 Revised Budget £'000	2017/18 Original Budget	Variance
		£'000	£'000
Transfer to Housing	3,329	3,086	243
Repairs Account			
Supervision and	4,882	4,563	319
Management			
Total	8,168	7,649	519

The above represent on-going savings that have been built into the base budget assumptions within the Medium Term Financial Plan at Appendix D.

The levels above include any direct savings arising from the proposed voluntary redundancy programme to be agreed by Council subject to approval of the payback rationale and service impact. Indirect savings, resulting from a potential reduction in support service recharges arising from the same programme and other measures including the digitalisation agenda, will be included in future iterations of the budget, subject to approval by Council.

The restructured debt repayment profile to produce a balanced budget and maintain reserves at a prudent level as specified in section 2 are as follows:

Financial Year	Original Debt	Revised Debt
	Repayment	Repayment
	Schedule	Schedule
	£'000	£'000
2017/18	7,200	5,264
2018/19	7,600	4,880
2019/20	8,000	4,482
2020/21	8,500	4,733
2021/22	8,900	4,456
2022/23	6,500	4,736
2023/24	4,907	3,371
2024/25	-	3,595
2025/26	-	3,826
2026/27	-	4,067
2027/28	-	4,317
2028/29	-	3,880
	51,607	51,607

A reduction/deferral of debt repayments will increase the net interest payable by the HRA during this period. Debt rescheduling will be undertaken in conjunction with the principles set out in the Council's Treasury Management Strategy. The indicative impact of the rescheduling above is a cost to the HRA of £2.756m in increased interest payments/loss of investment income during the period 2017/18 to 2028/29.

An updated HRA medium term financial plan reflecting the above position is included at Appendix D.

The remainder of the report concentrates on proposals for 2017/18 including:

- Rent
- Service Charges
- Performance management voids and debt collection
- Expenditure assumptions
- Housing repairs and capital programme
- Capital financing

5. RENT

Background

The Welfare Reform and Work Bill 2015 introduced a requirement for local authorities and other registered providers to reduce rents by 1% a year for four years beginning 2016/17. Previous guidance (Spending Review 2013) was for registered providers to increase rents by no more than the Consumer Price Index (CPI) inflation

rate plus 1% per year. In 2017/18 this would have produced a rent increase of 2.00%. The Council implemented the rent change in 2016/17, with an estimated rent differential over the 4-year period of £5.107m.

Following scrutiny of the bill in the House of Lords, exemption from the policy was granted for one year for sheltered accommodation. Special Council on 1st March 2016 therefore recommended that rents for properties in this group were frozen. For the purposes of establishing rent income estimates for 2017/18 it has been assumed that the exemption will not continue beyond 2016/17. The 2016/17 rent freeze produced additional income of £52,160 which is being utilised to provide improvements to sheltered housing blocks.

Properties below target rent (the equivalent rent in the Housing Association sector) are still allowed to have rents uplifted to that rate at the point of vacancy and subsequent relet, with rents then decreased by 1% in the next financial year. It is estimated that 175 homes below target rent will be relet during 2017/18 based on historic trends.

Rent estimates for 2017/18 assume a stock level of 3,795 HRA properties at the start of April 2017 reducing by an estimated 30 right to buy properties in year. A void rate of 1.00% is estimated for 2017/18 (see page 9 for details.)

Rent Calculation

The calculations for rents are based on average rents over the entire year, i.e. without any free weeks. The percentages applied to this may not be the same as the ones applicable when considering a 48 or 49-week rent year. 2017/18 is a 48-week rent year and therefore rents will be charged accordingly.

The following calculations are based on stock numbers as at September 2016.

	2016/17	2017/18	Average	Average
	£'s	£'s	%	£
			Decrease	Decrease
Average Weekly Rent	84.06	83.22	1.00	0.84
(52 week basis)				

Since 2017/18 is a 48-week rent year the rents will be charged accordingly and therefore the figures shown here are for illustrative purposes. Rental income from dwellings of £16.307m for 2017/18 has been included within the draft HRA revenue budgets as shown in Appendix A.

6. SERVICE CHARGES

In line with government guidance, the Council carried out an exercise of depooling rent and service charges in 2006/07. This enabled tenants to see the estimated

amount spent on services that had previously been included within the rent. Service charges are estimated at £1.442m in 2017/18 (including a void allowance of 1.00%).

Better procurement practices and monitoring have continued to result in mitigating the impact of utility and other service cost inflation on the Council's corporate and housing assets during 2016/17. As a consequence, service charges for gas and cleaning will fall or remain unchanged in 2017/18 subject to final estimates of costs.

The average weekly impact upon service charges arising from the estimates of costs associated with that service in 2017/18 (on a 48 week basis) is as follows:

Charge Type	Average Change p/w £
Communal Lighting - Electricity (Rebateable – eligible for Housing Benefit)	-0.21
Communal Heating - Gas (Rebateable – eligible for Housing Benefit)	0.00
Communal Cleaning (Rebateable – eligible for Housing Benefit)	0.00
Communal Heating – Gas (Non-Rebateable – Very Sheltered Housing only – not eligible for Housing Benefit)	0.00
Concierge Charge – tenants at Skiddaw, Pettiver Crescent, low level Rounds Gardens (Rebateable – eligible for Housing Benefit)	0.64
Estate Officer Charge – tenants at Multi Storey Flats (Rebateable – eligible for Housing Benefit)	0.05
Warden Service Charges – Sheltered Housing (Rebateable – eligible for Housing Benefit)	0.10

7. PERFORMANCE MANAGEMENT

The financial management of the HRA is directly linked to key performance in a number of operational areas – void management, rent collection, and arrears recovery.

Void Management

There is a direct relationship between the time a property remains void and the rent forgone. Consequently, ensuring that homes are relet in the most efficient manner is a key priority for housing service staff.

For 2017/18 the target for void property rent and service charge loss will be set at 1.00%, equating to £164,210. Most recent performance data shows void loss running at 0.80%.

Rent Collection/Bad Debt Provision

The collection rate for rent and service charges and the performance in managing rent debt is critical to the financial position of the HRA and has a direct impact on the amount of bad debt provision that has to be set aside.

Government had originally intended to introduce Universal Credit on a phased basis from October 2013. However, full Borough-wide implementation for new claimants was not introduced until October 2015 and the transition for existing claimants is scheduled for completion in 2021/22.

The level of rent arrears has been reviewed in year, and the HRA's contribution to bad debt provision has been estimated at £131,250 in 2017/18 reflecting the above circumstances.

8. EXPENDITURE - ASSUMPTIONS

Employee costs

The HRA budgets are based on the current staffing establishment and an estimated increase in pay of 1% for 2017/18. Progression through pay scales and increased employer contributions to the Local Government Pension Scheme have also been included in the base budget. In addition the HRA will contribute an estimated £13,000 towards the apprenticeship levy to be introduced in 2017/18.

Several members of staff spend their time on both HRA and General Fund activities and as a result staff costs are split based on percentages of time relevant to services.

Utility Costs

Gas and electricity costs have been estimated to attract the following inflation in 2017/18:

	Inflation Rate
Gas	0%
Electricity	0%

The level of utility costs is subject to variation as further information about future energy inflation is refined prior to rent setting.

Central Recharges

These costs are currently estimated at £1.538m in 2017/18 and include the HRA's proportion of Corporate Property, ICT, Legal, Human Resources, Payroll and other costs.

Charges for Capital

DCLG and the Chartered Institute of Public Finance and Accountancy (CIPFA) have produced guidelines regarding council dwelling depreciation and impairment to coincide with the introduction of 'self-financing'. Depreciation is used to provide a measure of the cost of the economic benefits embodied in an asset that have been consumed during the year. Estimates for 2017/18 charges are based around this guidance and there is a decrease of £124,630 on financial year 2016/17. If the final depreciation charge is less than the estimate, the excess is transferred to the Major Repairs Reserve to ensure with the smoothing of costs over the medium term.

Amounts set aside for the repayment of debt/ Revenue Contributions to Capital Expenditure

The HRA business plan initiated at the point of self-financing assumed that all inyear surpluses would be utilised in the repayment of debt subject to the maintenance of a prudent HRA working balance. Prior to the introduction of the 1% rent cut, estimates were that the HRA self-financing debt allocation of £72.949m would be repaid in 2024 (12 years following the settlement). Section 3 outlines the revised schedule of debt repayment and associated interest payment impact. Unlike the General Fund, there is no statutory requirement to set aside money from revenue for debt repayment within the HRA allowing flexibility to adjust debt repayment in light of HRA business planning needs in future years.

9. HOUSING REPAIRS & MAJOR WORKS

Housing Repairs

Housing repairs expenditure covers both planned and responsive maintenance, some of which is capital funded. The funding is split between:

- the Housing Repairs Account for revenue expenditure such as boiler servicing, electrical inspections, etc.; and
- the Major Repairs Reserve (MRR) for capital works including the replacement of significant components (kitchens, bathrooms, central heating, etc.)

The transfer to the Housing Repairs Account in 2017/18 is estimated at £3.086m (£3.329m 2016/17). The decrease (£0.243m) is accounted for by:

- Savings in responsive repairs arising from the introduction of the new Integrated Repairs Service software and new ways of working in 2016/17, notably:
 - Materials stockholding;
 - o Fuel/vehicle efficiency; and
 - Use of external contractors.
- A decrease in cyclical gas servicing costs arising from procurement savings and decreasing stock levels; and
- Reduced requirement for cyclical repainting subsequent to the window and door replacement capital programme.

Major Works

The Council is required to produce a capital programme which takes account of at least the next three financial years. A detailed stock condition survey was undertaken during 2012/13 and 2013/14 resulting in recommendations for planned capital works during the course of the HRA business plan. The work programme arising from these condition surveys is summarised in Appendix B and includes the following significant expenditure areas:

Heating Upgrades (£750,000)

The proposals for 2017/18 include a heating upgrade programme of approximately 230 properties as identified from work undertaken during the most recent stock condition survey.

Bathrooms (£315,000)

The proposals for 2017/18 include a bathroom replacement programme of approximately 110 properties as identified from work undertaken during the most recent stock condition survey.

Kitchens (£700,000)

The proposals for 2017/18 include a kitchen replacement programme of approximately 210 properties as identified from work undertaken during the most recent stock condition survey.

Acquisitions (£1,685,000)

To maintain compliance with its retained Right-to-Buy 1-4-1 Agreement with the Department for Communities and Local Government (DCLG) the Council will acquire approximately 12 properties in 2017/18. The average cost of acquisition is £140,000 of which a maximum 30% (£42,000) is funded via Right-to-Buy sales receipts.

10. CONCLUSION

The estimates contained within this report represent the most up-to-date information and sensitivity analysis available in preparing the HRA revenue budget for 2017/18 and the HRA medium term financial plan 2017-21. Further changes may arise from the following operational and policy areas:

- Updated regulations surrounding the sale of 'high value' properties
- Updated regulations / consultation on 'Pay to Stay' and associated impacts on RTB sales
- Revisions to inflation estimates impacting construction industry materials and labour costs
- Impact of National Living Wage and Apprenticeship Levy
- Direct and indirect impact of efficiency measures arising from:
 - Voluntary redundancy
 - o Digitalisation measures
 - Structure and delivery mechanisms of support service recharges

Any changes made to any of the recommendations will potentially affect the content of the subsequent appendices. If any changes to the rent setting levels are proposed, it is important to be clear about the effects of the change and to build these in during the consideration of each recommendation.

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter:

Draft Housing Revenue Account Capital and Revenue Budgets 2017/18 and Medium Term Financial Plan 2017 – 21

Originating Department:

List of Background Papers

Document No.	Date	Description of Document	Officer's Reference	File Reference		
1.						
* The background papers relating to reports on planning applications and which are open to public inspection under Section 100D of the Local Government Act 1972, consist of the planning applications, referred to in the reports, and all written responses to consultations made by the Local Planning Authority, in connection with those applications.						
* Exempt inform	nation	is contained in the following	ng documents:			
Document No.		Relevant Paragraph	of Schedule 12A			

(*Delete if not applicable)

^{*} There are no background papers relating to this item.

Appendix A

DRAFT REVENUE BUDGETS 2017/18 SUMMARY

HOUSING REVENUE ACCOUNT

	2016/17 Original Budget £	2016/17 Revised Budget £	2017/18 Draft Budget £	Notes
INCOME :-	~	~	2	
Rent Income From Dwellings Rent Income From Non - Dwellings Charges For Services Contributions Towards Expenditure	-16,347,600 -280,640 -1,408,750 -274,980	-16,422,600 -205,640 -1,410,420 -274,980	-16,307,320 -173,500 -1,442,490 -215,340	1 2 3
Total Income	-18,311,970	-18,313,640	-18,138,650	
EXPENDITURE :-				
Transfer To Housing Repairs Account Supervision & Management Rents, Rates, Taxes & Other Charges Depreciation and Impairment	3,286,070 4,859,080 3,000 3,816,630	3,329,280 4,882,100 3,000 3,816,630	3,085,600 4,533,390 3,000 3,692,000	4 5 6
Debt Management Cost Provision For Bad or Doubtful Debt Amounts set aside for the repayment of debt Less: Corporate Savings / Income Generation T	7,000 131,250 6,900,000 -800,930	7,000 131,250 6,900,000 -800,930	15,000 131,250 5,263,430 0	7 8 9
Total Expenditure	18,202,100	18,268,330	16,723,670	
HRA Share of Corporate & Democratic Core Costs	209,630	209,630	209,630	
NET COST OF HRA SERVICES	99,760	164,320	-1,205,350	
HRA SHARE OF OPERATING INCOME & EXFIN THE WHOLE AUTHORITY INCOME & EXPI				
Interest Payable & Similar Charges Interest & Investment Income	1,326,660 -76,420	1,326,660 -76,420	1,219,470 -14,120	
NET OPERATING EXPENDITURE	1,350,000	1,414,560	0	
Revenue Contributions to Capital Expenditure Contributions to (+) / from (-) Reserves	0 -1,350,000	0 -1,350,000	0 0	8
Surplus(-)/Deficit for year	0	64,560	0	

Notes

- 1 Rent estimates based on rent reduction of 1% and estimated 30 RTB sales in year.
- 2 Garage rents have been increased in line with national guidance but this has been offset by an increase in the number of void/empty properties.
- 3 The net change in service charge income reflects the inflationary rises noted within the report and includes a void allowance of 1.00%.
- 4 This includes a decrease in cyclical gas servicing and repainting costs (planned maintenance) and costs of materials stockholding, fuel, and the use of external contractors (responsive repairs).
- 5 The main adjustments to supervision & management are:

	£
Net salary changes	-132,280
Replacement equipment transferred to capital funding	-42,300
Removal of carry forward budget	-44,250
Utility savings	-37,000
Procurement savings from new contracts	-6,000
Publicity and marketing	-5,000
Valuation fees	-5,000
Legal Costs	10,000
Other items	-57,400
Committed adjustments total	-319,230
Uncommitted adjustments (listed in appendix Ai)	0
Total change in Supervision & Management budget	-319,230

- 6 DCLG and CIPFA have produced guidelines regarding council dwelling depreciation to coincide with the introduction of HRA self-financing. Estimates for 2017/18 have been prepared on this basis.
- 7 The increase in bad debt provision reflects an estimated rise in arrears subject to the full roll out of the Universal Credit.
- 8 The HRA medium term financial plan assumes that all in-year surpluses will be utilised in the repayment of debt except where major capital expenditure relating to new build has been programmed.

Proposed Capital Programme 2017/18 and onwards

		Revised 2016/17 Capital	Anticipated 2016/17 slippage	Proposed 2017/18 Capital	Proposed 2018/19 Capital	Proposed 2019/20 Capital
		Programme	into 2017/18	Programme	Programme	Programme
	N. D. 71	£	£	£	£	£
	New Build					
	Improvements & Capitalised Repairs					
	Housing Management System	120,470	120,470	0	60,000	60,000
	Housing Management System Housing Repairs Service - IT System	58,560	0	0	0	0
	Bathrooms	0	0	315,000	500,000	260,000
	Fire Risk Prevention Works	41,190	0	40,000	40,000	40,000
	Heating Upgrades	350,000	0	750,000	850,000	750,000
	Kitchen Improvements	467,390	0	700,000	350,000	0
	Window / Doors Replacement	5,350,900	640,000	0	0	0
	Patterdale Sheltered Scheme	262,500	0	0	0	0
	Energy Efficiency Long Lawford External Cladding	400,000	0	0	0	0
16	10	95,560	0	0	0	0
	Finlock gutter Improvements	17,960	0	20,000	20,000	20,000
	Rebuilding retaining walls	40,000	0	50,000	50,000	50,000
	Replacement Footpaths	20,000	0	20,000	20,000	20,000
	Roof Refurbishment - Rounds Gardens	283,930	283,930	0	0	0
	Roof Refurbishment - Biart Place	204,860	204,860	0	0	0
	Roof Refurbishment - Lesley Souter House	70,000	0	0	0	0
	Solar PV	131,440	0	0	0	0
	Strategic Land Acquistion	53,370	0	0	0	0
	Disabled Adaptations	256,190	0	250,000	250,000	250,000
	Lifeline Renewal Programme	30,000	0	30,000	30,000	30,000
	Purchase of Council Homes	701,500	0	1,685,000	1,685,000	1,685,000
	TOTAL	8,955,820	1,249,260	3,860,000	3,855,000	3,165,000
	Droft Financina.					
	Draft Financing: -	4 470 000	400 470	4.755.000	4.045.000	4.045.000
	Revenue Contributions / RTB Receipts	1,170,300	120,470	1,755,000	1,815,000	1,815,000
	Major Repairs Reserve	7,785,520	1,128,790	2,105,000	2,040,000	1,350,000
	TOTAL	8,955,820	1,249,260	3,860,000	3,855,000	3,165,000

RUGBY BOROUGH COUNCIL Risk Factors influencing the Calculation of a Prudent Level of Housing Revenue Account Revenue Balances

Key Budget Assumptions					
Key Budget Assumptions		Local Risk Factors	Comments/Assessment	Reserve Cover £000	
Demand-led pressures	RBC's capacity to manage in- year budget pressures	Expenditure items	Overspend probability - mixed significance and likelihood (allowing 3 years cover)	169	
	Savings			152	
	Welfare Reform / Further central government intervention	Rents and contributions to expenditure	Underachievement of income - mixed significance and likelihood (allowing 3 years cover) Partial mitigation via increased bad debt provision: Rents Service Charges Other contributions towards expenditure	730 60 4	
	Borrowing Costs	Level of borrowing required or debt held by the Council	The HRA underlying borrowing requirement will be rescheduled as part of plans to mitigate decrease in rents. Refinancing costs (internal or external borrowing) may be higher than those currently forecast by the Council's treasury advisors.	16	
			Recommended Amount of Housing Revenue A	1,131	

MEDIUM TERM FINANCIAL PLAN - HOUSING REVENUE ACCOUNT (HRA): 2017/18 - 2021/2: Appendix D

- rent reduction of 1% from 2017/18 until 2020/21 then CPI + 1% thereafter. HRA working balance of £1.1m

	2017/18 £000's	2018/19 £000's	2019/20 £000's	2020/21 £000's
EXPENDITURE				
Supervision & Management	4,533	4,646	4,762	4,882
Repairs & Maintenance	3,086	3,163	3,242	3,323
Rents, Rates, Taxes	3	3	3	3
Charges for Capital	3,692	3,784	3,879	3,976
Debt Management	15	15	16	16
Provision for Bad Debts	131	135	138	141
HRA Share of Corporate & Democratic Core Costs	210	215	220	226
Amounts set aside for the repayment of debt	5,264	4,880	4,482	4,733
Net Interest Payments	1,205	1,149	1,068	965
Total	18,138	17,990	17,810	18,265
INCOME				
Dwelling Rent	-16,307	-16,104	-15,867	-16,264
Garages	-174	-179	-184	-190
Service Charges	-1,442	-1,486	-1,530	-1,576
Contributions towards expenditure	-215	-222	-228	-235
TOTAL	-18,138	-17,990	-17,810	-18,265
SURPLUS (-) / DEFICIT	0	0	0	0
Impact on Average Rent (52 week basis):	£'s	£'s	£'s	£'s
Prior Year	84.06	83.22	82.38	81.56
Current Year	83.22	82.38	81.56	84.01
Increase £'s	-0.84	-0.83	-0.82	2.45
Increase %	-1.00	-1.00	-1.00	3.00

Analysis of Housing Revenue Account Revenue Balances

	2017/18	2018/19	2019/20	2020/21
	£000's	£000's	£000's	£000's
HRA Balances at start of year	1,131	1,131	1,131	1,131
Contribution to/from (-) balances	0	0	0	0
End of year balance	1,131	1,131	1,131	1,131

Agenda No 9

AGENDA MANAGEMENT SHEET

Name of Meeting Cabinet

Date of Meeting 28 November 2016

Report Title Contracts with charities 2017/19

Portfolio Communities & Homes

Ward Relevance All

Prior Consultation Discussions with charities with a current Service Level

Agreement

Legal and procurement officers

Contact Officer Michelle Dickson tel: 01788 533843

michelle.dickson@rugby.gov.uk

Report Subject to Call-in No – timetable for process commences on 30 November

2016

Report En-Bloc No

Forward Plan Yes

Corporate Priorities Support wider participation in decision-making and help

communities to deliver services

Engage in partnerships to meet local needs, reduce

costs and increase efficiencies

Provide leisure facilities and support independent and

healthy living

Statutory/Policy Background

The Public Contracts Regulations 2015



Summary

Risk Management Implications

This report sets out the proposals for contracts with the community and voluntary sector for 2017/19

By having formal contracts with the sector, to deliver services, the council is in a better position to ensure that funding is used to deliver specific and measureable outcomes which reflect corporate priorities.

The risk of going through a tendering process is that cost proposals for the delivery of services may exceed the amount that is currently paid out through current service level agreements. Drawing up a detailed and accurate specification and Key Performance Indicators (KPI's) will enable the providers to understand exactly what is required and allows them to define their service cost more accurately. This also reduces their risk element added to any contract price submitted.

This could also be seen as an opportunity to reduce the amount paid for these services through a competitive tendering process. The providers will need to consider how they can show value for money and provide the services required for the best possible price. There is a possibility that one, or more, organisations that have traditionally benefitted from Service Level Agreement funding of their core services is no longer supported in this way as the services they deliver may not be a priority under the new contract regime or they may be unsuccessful in the tendering process. This could mean that some services may cease as a consequence and there may be some negative reputational consequences for the Council.

Financial Implications

A full tendering process will need to start no later than December 2016. This process will be concluded in time for cost proposals to be considered as part of the formal budget setting by Council in February 2017.

Environmental Implications

There are no environmental implications arising from this report.

Legal Implications

Due to the amounts traditionally paid to Charities through Service Level Agreements it is necessary to review the process and move toward the award of contracts following a tendering process. This will ensure compliance with procurement regulations and corporate contract standing orders.



Equality and Diversity

An equality impact assessment has been carried out.

Options

Award contracts for the delivery of services from 1 April 2017:

- ensures compliance with procurement regulations
- opportunity to move toward a contractual relationship with providers

Do not award contracts for the delivery of services from 1 April 2017:

- potential for advice services to be unavailable within Rugby to the degree that they currently are
- lost opportunity to focus on improving the resilience of the voluntary and community sector.

Recommendation

The Council follow a tendering process to secure the following services from the voluntary and community sector for 2-years, starting April 2017, with an option to extend for a further 2 years:

- the provision of support to increase the resilience of community and voluntary organisations in Rugby, with a particular emphasis on risk identification and support in managing the risks identified
- 2. the provision of advice and support to Rugby's residents to prevent their falling into crisis. The main catalysts for this are issues relating to housing, legal, financial. domestic and consumer issues

In addition, service level agreements (which will be compliant with procurement requirements due to the relatively modest amounts involved) be:

- established with Bareboards to provide support for the most poorest and most vulnerable customers in obtaining start-up furniture packages for their tenancy (both council and private-rented sector tenancies).
 Funding to be capped at £1,500 per annum for twoyears, depending on on-going budget approval.
- maintained with the Rugby Foodbank for £2,500 per annum for two-years, depending on on-going budget approval



Reasons for Recommendation

Following a tendering process will ensure:

- compliance with procurement regulations and corporate contract standing orders
- that the Council can stipulate what services it wants
- delivery through contract management



Cabinet – 28 November 2016

Contracts with charities 2017/19

Report of the Communities & Homes Communities Portfolio Holder

Recommendation

The Council follow a tendering process to secure the following services from the voluntary and community sector for 2-years, starting April 2017, with an option to extend for a further 2 years:

- the provision of support to increase the resilience of community and voluntary organisations in Rugby, with a particular emphasis on risk identification and support in managing the risks identified
- 2. the provision of advice and support to Rugby's residents to prevent their falling into crisis. The main catalysts for this are issues relating to housing, legal, financial. domestic and consumer issues

In addition, service level agreements (which will be compliant with procurement requirements due to the relatively modest amounts involved) be:

- 3. established with Bareboards to provide support for the most poorest and most vulnerable customers in obtaining start-up furniture packages for their tenancy (both council and private-rented sector tenancies). Funding to be capped at £1,500 per annum for two-years, depending on on-going budget approval.
 - 4. maintained with the Rugby Foodbank for £2,500 per annum for two-years, depending on on-going budget approval

1. BACKGROUND

Traditionally, the Council has provided Service Level Agreement grant funding to a number of key charities within the borough. The organisations currently funded by the Council are listed in table 1.



Table 1:

	Organisation	Amount funded 2016/17
	CHARITIES	
1.	Age Concern – Rugby	£17,000
2.	Rugby Citizens Advice Bureau*	£55,000
3.	Warwickshire CAVA	£33,000
4.	Rugby Credit Union	£15,000
5.	Rugby Foodbank	£2,500
6.	Transferred to Grants to Voluntary and Community Organisations**	£11,500
		£134,000

^{*} An additional amount of £18,250 is paid from the Housing Revenue Account to support tenants living in council housing.

**This £11,500 was Service Level Agreement funding previously allocated to Relate Rugby & North Warwickshire until it went into liquidation. Since then the funding has effectively topped up the amount available to grants to voluntary and community organisations.

Legal and Procurement officers have advised that due to the amounts of funding allocated (with the exception of the Foodbank and Bareboards) it is necessary to go down a tendering route.

2. REQUIREMENTS

The advantage of going through a tendering process is that it requires a clear service specification and a move toward a contractual obligation for service providers to deliver.

To identify what the potential future contracts would look like, research was carried out to:

- 1. Clarify where customer-facing services within the Council refer people to for support and the reasons for this
- 2. Consider the specifications (and identify the Rugby specific gaps) of the new Warwickshire County Council contracts with charities for:
 - infrastructure support services for third sector organisations and volunteers



advice services

The resulting gaps in Rugby were identified as:

- A. the provision of support to increase the resilience of community and voluntary organisations in Rugby, with a particular emphasis on risk identification and support in managing the risks identified
- B. the provision of advice and support to Rugby's residents to prevent their falling into crisis. The main catalysts for this are issues relating to housing, legal, financial, domestic and consumer issues
- C. support for the most poorest and most vulnerable customers in obtaining start-up furniture packages for their tenancy (both council and private-rented sector tenancies)

3. HOW THIS DIFFERS FROM CURRENT ARRANGEMENTS

The main advantage is that the contracts must be delivered against our specification, which will be monitored through contract management. The proposed contracts would run for a period of 2-years (starting 1 April 2017) with an option to extend for a further 2-years.

The proposed advice stream would potentially comprise of one supplier or, more if a proposal for a consortium approach was submitted. The current arrangements are that there are service level agreements in place with two separate providers – Age UK and the Citizens' Advice Bureau, both of whom provide advice.

There would be an increased emphasis on support to the community and voluntary sector in Rugby being around ensuring increasingly resilience and self-sufficiency.

Rugby Bareboards already offers a start-up package of furniture for new tenancies at £60 a time. However, many people in crisis find this amount too much to find. This can have implications in terms of moving people on from temporary accommodation and for people again falling into a crisis and repeat presenting as homeless. A modest budget being set aside to fund a service level agreement with Rugby Bareboards to facilitate the purchase of a maximum of 25 such packages per annum would require budget provision of £1,500 per annum.

The Rugby Foodbank remains reliant on modest funding via a service level agreement of £2,500 per annum.

4. POTENTIAL FUNDING REQUIREMENTS

The risk of going through a tendering process is that cost proposals for the delivery of services may exceed the amount that is currently paid out through current service level agreements. Drawing up a detailed and accurate specification and Key performance Indicators (KPI's) will enable the providers to understand exactly what is required and allows them to define their service cost more accurately. This also reduces their risk element added to any contract price submitted.



It also allows the council to budget effectively for the 2 year contract period (plus the option to extend for a further 2 years).

5. TIMETABLE FOR TENDERING EXERCISE

The proposed milestones for the tendering process are:

- 30 November 2016 agreement of service specifications
- launch no later than 12 December 2016
- close 20 January 2017 (having been open for a minimum of 6 weeks)
- evaluation to be concluded by 10 February 2017
- notifications subject to budget setting
- budget setting end of February 2017
- March preparation of contracts
- new contracts go live from 1 April 2017

6. REACTION OF CHARITIES CURRENTLY IN RECEIPT OF SERVICE LEVEL AGREEMENT FUNDING

A meeting was held with the charities in receipt of funding in September 2016. They were broadly receptive to the Council going down this route and the rationale for it. This meeting also kickstarted a formal notice process, giving them six-months to plan for the potential of their not being successful in receiving future funding.

They did raise concerns about:

- practicalities of managing the tender process
- impact of not being awarded a contract for service delivery

7. CONCLUSION

This is a commercial process, the delivery of early notice and a draft timetable outlining the procurement milestones will help charities to prepare. The Council will also have:

- made sure that our arrangements for funding are legally compliant
- ensured that limited resources are being diverted to where they are most needed and have the potential to make most impact

Historically, organisations that have been in receipt of service level agreement funding have been unable to apply for Rugby Borough Council grant funding to carry out the same activity. If an organisation is unsuccessful in the tender process, or chooses not to bid, then they will become eligible to apply for Rugby Borough Council grants, and the Warwickshire County Council health and wellbeing grant, if it is available, in the normal manner.



Name of Meeting: Cabinet					
Date Of Meeting:	28 November 2016				
Subject Matter:	Contracts with charit	ies 2017/19			
Originating Department:	Communities & Homes				
LIST OF BACKGROUND PA	PERS				
Document	(5)	Officer's	File		
	of Document pact assessments	Reference	Reference		
* The background papers relating to reports on planning applications and which are open to public inspection under Section 100D of the Local Government Act 1972, consist of the planning applications, referred to in the reports, and all written responses to consultations made by the Local Planning Authority, in connection with those applications.					
* Exempt information is contained in the following documents:					
Document No. Relev	ant Paragraph of Sch	nedule 12A			
* There are no background pa	pers relating to this ite	em.			

(*Delete if not applicable)



Agenda No 10

AGENDA MANAGEMENT SHEET

Name of Meeting Cabinet

Date of Meeting 28 November 2016

Report Title Service level agreement grant funding for community

associations (2017/18 and 2018/19) and one-off

community grants (2017/18)

Portfolio Sustainable Inclusive Communities

Ward Relevance All

Prior Consultation Community Associations

Contact Officer Michelle Dickson tel: 01788 533843

michelle.dickson@rugby.gov.uk

Report Subject to Call-in Yes

Report En-Bloc No

Forward Plan Yes

Corporate Priorities Support wider participation in decision-making and

help communities to deliver services

Engage in partnerships to meet local needs, reduce

costs and increase efficiencies

Provide leisure facilities and support independent and

healthy living

Statutory/Policy Background The Warwickshire Compact provides a framework to

encourage fair and effective working with the

voluntary sector.



Summary

This report sets out proposals for service level agreement grant funding for community associations and one-off community grants for 2017/18.

Risk Management Implications

Providing funding to third-party organisations poses a risk that council funds will not be spent appropriately.

These risks are substantially reduced by established monitoring mechanisms.

SLA stage payments for the community associations will be at 6 monthly intervals to help mitigate any potential losses to the council should any go into liquidation

Financial Implications

This report sets out an indication of budget requirements to be considered as part of the wider corporate budget setting process.

Environmental Implications

There are no environmental implications arising from

this report.

Legal Implications

Written agreements are in place in relation to the grant funding provision.

Service level agreements are about supporting organisations in their activities, it is not the commissioning of services.

Equality and Diversity

An equality impact assessment has been carried out.

Options

1. Approve recommendations

- clear budgetary requirements in preparation for budget settings
- opportunity to revisit which community associations receive financial support in future years



2. Do no approve recommendations

- Community Associations have no surety of funding for 2017/19 (subject to budget setting)
- opportunity to revisit funding of the voluntary and community sector
- projects may not be deliverable in 2017/19 if there is a delay in the availability of funding

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT -

- the service level agreement grant funding allocations for the community associations for 2017/19 be agreed, as identified in table 1, subject to budget availability;
- 2. the proposals related to the Council's one-off grant funds, as identified in table 2, be endorsed for implementation in 2017/18; and
- the discontinued grant to RELATE (Rugby and NE Warwickshire) be reallocated to the Grants to Voluntary and Community Organisations from 2017/18 onwards

Reasons for Recommendation

To ensure the effective use of the Council's community grant funds in 2017/18.

To ensure the effective use of the Council's service level agreements with voluntary sector organisations in 2017/19.



Cabinet – 28 November 2016

Service level agreement grant funding for community associations and one-off community grants (2017/18)

Report of the Communities & Homes Portfolio Holder

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT -

- 1. the service level agreement grant funding allocations for the community associations for 2017/19 be agreed, as identified in table 1, subject to budget availability;
- 2. the proposals related to the Council's one-off grant funds, as identified in table 2, be endorsed for implementation in 2017/18; and
- 3. the discontinued grant to RELATE (Rugby and NE Warwickshire) be reallocated to the Grants to Voluntary and Community Organisations from 2017/18 onwards.

1. BACKGROUND

The Council provides significant funding to the voluntary and community sector through its community grants programme. This is in the form of both multi-year grant funding arrangements with community associations (linked to service level agreements) as well as a number of grant funds that organisations can bid into for one-off grant funding.

This report provides recommendations on:

- The allocation of grant funding to the community associations that have previously received multi-year grant funding linked to Service Level Agreements
- Proposals for the Council's one-off grant funds for 2017/18:
 - 1. Grants to Voluntary and Community Organisations.
 - 2. Rural Development Fund
 - 3. Sports Grant
 - 4. Youth and Play Grant
 - 5. Arts Grant



2. SERVICE LEVEL AGREEMENT GRANT FUNDING

For a number of years, the Council has provided SLA grant funding to a number of community associations in Rugby. In 2010/11 it was agreed that SLAs should run for 2 years to provide greater certainty for organisations to enable them to plan and to budget effectively. At the same time it was agreed that the payments for the community organisations would be profiled against performance measures. Performance is monitored through quarterly 6 monthly meetings with each organisation. Procurement Officers are satisfied that the amount of money involved remains below the requirement to trigger a competitive tendering process.

It is proposed that funding for the next period again be for 2 years. During this time additional work will be done to identify:

- the tier-two priority areas sitting beneath the current priority areas
- how the SLA funding should be profiled to support the community sector within the two-tier priority areas

The summary of the allocations for 2016/17, and the proposed allocation for 2017/19 are shown in table 1 below:

Table 1:

	COMMUNITY ASSOCIATIONS	2016/17	2017/18	2018/19
1.	Brownsover Community Association	£7,500	£7,500	£7,500
2.	Overslade Residents' Association	£7,500	£7,500	£7,500
3.	Benn Partnership Centre	£7,500	£7,500	£7,500
4.	New Bilton Community Association	£7,500	£7,500	£7,500
5.	Newbold Community Association	£7,500	£7,500	£7,500
	Total	£37,500	£37,500	£37,500

As part of the SLA monitoring process, each of the above has been in discussion with the Council to identify how their planned and existing activities can support the Council in:

- meeting its corporate priorities
- achieving the objectives of the Regeneration and Housing Strategies
- tackling financial exclusion, including fuel poverty



The Community Associations will focus on the following for 2017/19:

- increasing their independence and sustainability
- supporting the priorities of the Rugby Borough Regeneration Strategy
- Assisting the council in carrying out community audits of the areas they represent and helping to form potential solutions to the problems identified
- carrying out an organisational annual health check to ensure on-going compliance with preVISIBLE
- identifying projects that may be carried out in partnership with other community associations to increase both impact and resilience
- helping to generate health improvements for their area
- making better use of social media to keep in touch with their communities

3. AVAILABLE BUDGETS

The budget position, and therefore the figures quoted in this report, will not be confirmed until full Council in February 2017.

4. PROPOSED SLA GRANT FUNDING ALLOCATIONS

Having considered the information provided by the relevant organisations, the following allocations (see table 1) of funding for 2017/19 are proposed by the Communities & Homes Portfolio Holder.

5. ONE-OFF GRANTS

5.1 Funds available:

The proposed funds for each of the one-off grants for 2017/18, based on current and previous year figures, are identified in table 2 below:

Table 2:

Grant Fund	Funds available 2016/17	Proposal 2017/18	Detail
Grants to Voluntary			One-off revenue grants
and Community	*£20,410	*£20,410	up to £1,500
Organisations			
Rural Development			One-off revenue grants
Fund	£25,000	£25,000	up to £10,000 – rural
			area only
Sports Grant	£6,000	£6,000	One-off revenue grants
			up to £1,000
Youth and Play	£6,000	£6,000	One-off revenue grants
Grant			up to £1,000
Arts Grant	£6,000	£6,000	One-off revenue grants
			up to £1,000
Total	£63,410	£63,410	
Public Health Grant	**£10,000	To be	One-off revenue grants
		confirmed.	up to £1,000
Total	£73,410		



*This includes the £11,500 service level agreement funding previously allocated to Relate Rugby & North Warwickshire

**In addition to the Council's allocation, in 2016/17 Public Health Warwickshire contributed additional revenue funding of £10,000 (each grant up to £1,000). This was ring-fenced to applications that could demonstrate an increase in: physical activity levels and positive mental wellbeing. This additional funding was administered by the Housing & Community Development Team, along with the wider council funded portfolio of grants. Currently, there is no confirmation of potential Public Health Grant Funding for 2017/18, or the criteria for bids.

Proposals for 2017/18

It is proposed that the grant criteria remain unchanged for the following:

- Grants to Voluntary and Community Organisations
- Rural Development Fund
- Sports Grant
- Youth and Play Grant
- Arts Grant

6. SIGNIFICANT PROPOSED CHANGES TO SLA and ONE-OFF GRANT FUNDING.

The significant proposed changes from 2016/17 are:

 The discontinued SLA grant to RELATE (Rugby and NE Warwickshire) be reallocated to the Grants to Voluntary and Community Organisations from 2017/18 onwards



Name of Meeting: Cabinet

Date Of Meeting: 28 November 2016

Subject Matter: Service level agreement grant funding for community associations (2017/18 and 2018/19) and one-off community grants (2017/18)

Originating Department: Communities & Homes

LIST OF BACKGROUND PAPERS

Docu	ument		Officer's	File
No.	Date	Description of Document	Reference	Reference
1.		Equality impact assessments		

^{*} The background papers relating to reports on planning applications and which are open to public inspection under Section 100D of the Local Government Act 1972, consist of the planning applications, referred to in the reports, and all written responses to consultations made by the Local Planning Authority, in connection with those applications.

Document No. Relevant Paragraph of Schedule	12A
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(*Delete if not applicable)



^{*} Exempt information is contained in the following documents:

^{*} There are no background papers relating to this item.

Agenda No 11

AGENDA MANAGEMENT SHEET

Report Title:	Control centre, lifeline service - Purchase of replacement hardware and software systems.
Name of Committee:	Cabinet
Date:	28th November 2016
Report Director:	Head of Communities and Homes
Portfolio:	Communities and Homes
Ward Relevance:	All
Prior Consultation:	Senior Management Team
Contact Officer:	Liz Dunlop
Public or Private:	Public
Report subject to Call-In:	No – The control centre lifeline service is delivered 24 hours a day, every day of the year. The hardware and software systems are old and it has been identified that they are at imminent risk of failure due to their age. It is urgent that the systems are replaced.
Report En-Bloc:	Yes
Forward Plan:	Yes
	This report relates to the following priority(ies):
Corporate Priorities:	PEOPLE - Facilitate the provision and upkeep of good quality housing to meet local needs and to cater for the growth of Rugby. PEOPLE - Provide leisure facilities and

support independent and healthy living.

Statutory / Policy Background:	None
Summary:	The control centre lifeline service hardware and software systems are old and it has been identified that they are at imminent risk of failure due to their age. This is a life critical service and if unable to respond to an emergency call could result in death. The systems need to be replaced urgently.
Financial Implications:	£41,000 for the replacement systems and £30,000 for the replacement of 300 old lifelines. £10,500 for the annual software maintenance costs.
Risk Management Implications:	Risk in not replacing the hardware and software systems could result in their failing and an emergency call not being responded to. This could put someone's life at risk. Replacing the hardware and software systems would reduce the risk of their failing and an emergency call not being responded to.
Environmental Implications:	There are no environmental implications for this report
Legal Implications:	There are no legal implications for this report
Equality and Diversity:	There are no equality and diversity implications for this report
Options:	Replacing the hardware and software systems would ensure the service can be delivered to customers without putting their lives at risk. Not replacing the hardware and software systems: the service from the council's control centre would have to be discontinued as system failure could result in not being able to respond to

emergency call outs placing lives at risk.

IT BE RECOMMENDED TO COUNCIL THAT a HRA Capital budget of £71,000 be approved for replacement hardware and software systems for the control centre's lifeline service, including the replacement of 300 lifelines to be met from existing HRA capital and revenue funding as detailed in the report.

The control centre's lifeline service hardware and software system are old and it has been identified that they are in imminent risk of failure. These need to be replaced urgently to ensure the service can be provided for customers without putting their lives at risk by system failure and not being able to respond to emergency calls.

Recommendation:

Reasons for Recommendation:

Cabinet - 28th November 2016

Control centre, lifeline service Purchase of replacement hardware and software systems

Report of the Head of Communities and Homes

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT a HRA Capital budget of £71,000 be approved for replacement hardware and software systems for the control centre's lifeline service, including the replacement of 300 lifelines to be met from existing HRA capital and revenue funding as detailed in the report.

1. Introduction

This business case is to support the purchase of a replacement for the existing Control Centre Solution as the current system is no longer fit for purpose having been installed over 11 years ago.

Currently the service provides 24 hours, 365 days a year, support for 1481 lifeline connections in Rugby Borough Council (RBC) sheltered schemes and 516 connections in private sector accommodation. With more than one person using a connection, 1760 and 582 respectively vulnerable adults are supported to live independently in their own homes. The service also provides Out of Hours support for Repairs, Community Safety Wardens and other RBC functions.

A recent appraisal of the hardware and software systems that make up the solution has identified that they are at imminent risk of failure due to their age. A subsequent outage of the server itself also highlighted limitations in the current setup of the Disaster Recovery (DR) arrangements. Continuing to operate with a system of this age and vulnerability has the potential to put the lives of our customers at risk

As it becomes more important for RBC to become self-sustaining opportunities to achieve this goal must be identified and developed. The Lifeline service operates in a growth sector of the economy and if properly developed it can make a significant contribution to financial independence.

2. Business Objectives

- Address the current issues by upgrading the system to a modern stable platform capable of keeping pace with developing technology.
- Expand the service by signing up more private customers and nonsheltered housing tenants.
- Increase the number of services available.

- Rebrand and promote the service to attract new customers.
- Attain Telecare Services Association (TSA) accreditation. This will allow us to bid for other contracts as well as keep us up to date with industry developments.
- Generate revenue to contribute towards the RBC goal of financial independence.
- Increase operational efficiencies by digitisation of processes, facilitated by integration with the corporate network.

3. How will we deliver the objectives?

To achieve the business objectives the plan is to develop the service as follows:

- Update the lifeline technology. Identify and install a modern system that will keep up to date with industry developments and allow us to make cost effective use of these developments to expand the services that we currently offer.
- Make cost effective use of resources. Take advantage of the modern system to identify and predict busy periods and demand type. Use this information to ensure that higher staffing levels are available at busier times while ensuring sufficient staff are available during the quieter hours. Understanding the demand type helps to ensure that staff have the appropriate skills to deal with customer needs.
- Integrate the new system with the RBC network to improve the
 efficiency of data exchange, removing the need for duplication of
 information and effort. Out of Hours services can be handled more
 efficiently, removing the need for unnecessary manual tasks. The
 Control Centre already provides Out of Hours support for council
 services ensuring 24/7 support for key services. Full integration to the
 RBC network will allow the team to provide additional administrational
 support to help relieve the pressure on other council services.
- Rebrand and promote the service. We have an excellent reputation with our existing customer base and skills to develop the service further. Rebranding and marketing the service is essential to growth.
- Provision of lifeline services is now very much a growth market with the number of potential customers and competitors growing daily. Data from the Subnational Population Projection shows that in 2012 residents of the borough aged 65 and over made up 18.1% of the population (18,200 residents) this is 1.2% higher than the national average at that time. By 2037 this figure is predicted to rise to 26.5% (31,800 residents) while the national figure is projected to rise to 24%. This demonstrates that the percentage of the borough's population aged 65 and over is not only higher than the national average but it is also rising faster. The data demonstrates good growth potential for the service and increased revenue.

• To meet the demand for the service and reduce pressure on the NHS and other emergency services the technology companies are becoming more innovative in the products that they offer. If RBC is to compete in this environment then it is necessary to have the right tools and the right team to deliver the service. TSA accreditation will provide an assurance of quality for our customers while allowing us to develop relationships with manufacturers and other care providers, opening the door for further expansion.

4. Costs, Funding and Future potential savings

The recent increase in the weekly cost of the service has ensured that the revenue income matches current revenue costs.

A market evaluation has been undertaken looking at price and quality to ascertain the most economically advantageous product/software solution in order to ascertain the likely cost of the project.

Three systems are being considered. Taking a value for money approach a budget of £41,000 would be required for the replacement of the hardware and software systems and £30,000 for the replacement of old lifelines. £10,500 annual revenue expenditure is required for maintenance of the system. As the Housing Revenue Account (HRA) budget already provides £13,110 for maintenance this shows a saving of £2,610.

There is existing HRA and capital budget available to fund the replacement systems and old lifelines. A detailed breakdown of the financial costings is shown at Appendix 1.

The market evaluation was sufficient to identify that procurement via Crown Commercial Services framework is a viable option, which reduces the timescales and overall costs of going out to market.

An anticipated uplift of 120 new customers per year over five years would generate £86,490 return in investment at today's prices.

5. Alternatives to Funding the Changes

The alternative to funding these changes would require outsourcing the service to someone else. This step would require us to surrender control of how the service is managed and the callout service may well be lost as many providers do not offer this service.

The Out of Hours service would also have to be outsourced, incurring additional costs.

Outsourcing these services would mean losing the opportunity to develop and grow the service and therefore eliminate a potentially significant revenue stream. This could also have a negative impact on RBC's reputation.

Warwickshire County Council recently tendered the telecare service and whilst the initial cost was less than that charged by RBC consideration was being given to

charging people for the number of emergency calls they made and for providing a physical response. Ultimately the cost to the customer could be more than that charged by RBC. There are also risks attached to this as there are different providers involved in the one call - the contractor receiving the call, a contractor then providing a response and a third contractor in delivering the response.

There is a significant risk element in using multiple suppliers to deliver the services currently provided by the Control Centre. A holistic or one-stop service is not currently available locally.

The out of hours service would cost more for alternative provision. Before the control centre delivered the out of hours service the repairs service and ASB service were paying twice as much as they do now.

6. Benefits Analysis

Reliability –Modern hardware with more easily sourced replacement parts

will result in improved reliability and greater confidence in the

system.

Integration —Improved support mechanism for DR and maintenance.

Improved flow of information between the lifeline service and

other RBC functions.

Reports – Modern systems have powerful reporting and searching tools

making reports customisable to our requirements. This provides robust customer activity reports providing key information to stakeholders whilst supporting any need to demonstrate due diligence, also allowing for improved management of services

and staff.

Stability —Compatibility with existing installations ensures continuing

support for existing customers.

Growth —Access to a wider array of services, increasing the services

that we currently have on offer.

Flexibility —The flexibility of a modern system will support flexible working

practices. This can translate into labour cost savings.

Revenue —Increasing the number of connections will increase the revenue

generated by the Control Centre.

7. Development of the Service

Currently the service is limited to answering calls from customers when help is needed. Our only regular contact is the annual update. It is not possible to schedule events or customise the service to meet customers' individual requirements.

An updated system will improve the quality and efficiency of the service by providing SMS or Email updates to Wardens and Next of Kin to let them know of any incidents. In addition it allows us to increase the number of services on offer by using a wider

array of equipment types, including GPS tracking, mobile phone and IP Phone technology.

A system with greater flexibility and the ability to track outstanding events and programme activities with customers would greatly improve the quality of the service on offer and allow the introduction of value added services such as:

- Safe and well checks If nothing has been heard from a customer for some time then the system could prompt staff to check in and ensure that all is well.
- Warden Visits Sheltered housing tenants have the luxury of regular visitsfrom a warden to check that all is well. This could be offered to private customers as a chargeable extra allowing us to ensure that their welfare is being addressed appropriately.
- Returning home Customers often go on holiday or have stays in hospital. This service would prompt staff to check their safe return home at the specified time.
- Annual Updates Currently the system relies on reports being produced. While the reports are important there remains a risk that customers can be missed if appointments cannot be made or they get cancelled. Being able to keep track of these things more directly will provide a layer of quality assurance by ensuring that records are regularly checked for accuracy.
- Business Partnerships We are currently speaking with a charity that provides support and independence for adults with learning difficulties. We are exploring the possibility of putting lifelines in with customers who do not need 24/7 care but do need access to help in an emergency. We have installed a lifeline unit in one flat supporting 3 residents. If this is successful then further business is likely. It is likely that there are other care organisations in the RBC area who will benefit from a similar arrangement.
- Telecare Services Association (TSA) This is the only accreditation body available for this industry and RBC should seek accreditation. Applying the TSA icon to marketing literature will demonstrate a commitment to quality and inspire confidence in the service in the same way that the BSI Kite mark does for the manufacturing sector.
 - TSA accreditation will also allow RBC to bid for external contracts which will open up access to new markets.
- Mobile Technology Mobile technology also allows customer's location to be tracked and calls remain a button press away. Using GPS tracking it is possible to locate an individual's precise location making it easier to guide help to a specific location. This is particularly

helpful for customers with early onset dementia when they may be confused about their surroundings.

Ensuring that the technology is working is key to the provision of a reliable service. Currently the only testing done is limited. For residents of RBC Sheltered accommodation where a warden service is available then there are guaranteed regular visits from the wardens who ensure that the equipment is regularly tested.

For other customers there is no regular prompt and testing relies on the customer remembering to test the alarm. The majority of customers never test the system, most testing is the result of the button being accidently pressed. Introducing an automated test procedure will provide assurance that the equipment is working. This cannot test the button itself, however the button will initiate a call when the battery starts to run low.

8. Marketing the lifeline service

Work is progressing in the development of a marketing plan with the aim of:

- Raising the profile of the lifeline service and the benefits it provides
- Building a database of potential customers
- Increasing the number of customers year on year

A mosaic profile of existing customers indicates that there is a large potential customer base across the borough for this type of service. Further information is shown at Appendix 2.

9. Timescale

The age and poor reliability of the system make this upgrade urgent, steps need to be taken as soon as possible. Recent failures of the system continue to highlight its vulnerability.

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter: Control centre, lifeline service - Purchase of replacement hardware and software systems.

Originating Department:

List of Background Papers

Document No.	Date	Description of	of Document	Officer's Reference	File Reference
1.					
open to public i consist of the p	nspec lannin onsulta	tion under Še g applications	ction 100D of s, referred to i	planning application the Local Governm n the reports, and a lanning Authority, in	ent Act 1972, Il written
* Exempt inform	nation	is contained i	n the followin	g documents:	
Document No.		Relevar	nt Paragraph	of Schedule 12A	

(*Delete if not applicable)

^{*} There are no background papers relating to this item.

<u>Financial Appendix for Proposed Lifeline System Upgrade</u>

The below financial index shows the cost of the proposed Lifeline system upgrade, budget available to fund the upgrade, ongoing annual software maintenance implications and associated future year costs.

Upgrade Costs & Offsetting Funding									
Cost of the Upgrade									
Proposed Cost of the Upgrade			41,000						
Replacement of 300 Lifelines	_	30,000							
Total Proposed 2016/17 Upgrade Costs		71,000							
Existing HRA & Capital Budget available to Fund Upgrade									
Contribution from Current Year HRA Budget Sav	ings	-	42,300						
Current Year Remaining Capital Budget		_	30,000						
Total Budget available to fund Upgrade		_	72,300						
Annual Software Maintenance Costs for the Lifeline System			£						
Current Maintenance Provided by Chubb			13,110 10,500						
Proposed Ongoing Annual Maintenance Cost									
Annual Saving									
Future Very Costs we subtine from the sunds			•						
Future Year Costs resulting from Upgrade			£						
2017/18 Planned Replacement of 300 Lifelines			30,000						
2017/18 Lifeline Capital Replacement Budget		_	30,000						
		_	-						
Lifeline Charges Income 2014/15 - 2016/17	2014/15	2015/16	2016/17						
Elemic Charges meome 2014/13 2010/17	Actual	Actual	Estimate						
	£	£	£						
Non HRA Tenant Income	- 99,010 -	101,400 -	127,180						
General Fund Contribution to HRA	73,720	64,070	94,620						
Net General Fund Total	- 25,290 -	37,330 -							
	•	·	·						
HRA Tenant Income	- 216,390 -	229,250 -	263,600						

Annual fee for service in 2016/17 is £220.80 (£4.60 per week / 48 week basis)

DRAFT v2.0
Summary Communications and Marketing Plan – Lifeline Author: Matthew Deaves, Communications
October 2016

Background

There are 516 private lifeline customers in the borough of Rugby.

Lifeline provides a computerised link between a customer's home and the council's 24-hour control centre. Customers can raise the alarm by either activating the Lifeline unit or pressing the light-weight alarm trigger, which can be worn around the neck or wrist, or attached to clothing.

The control centre operator has access to customer names and addresses and can act on each alarm as necessary. The operator can arrange a home visit to check on a customer who is unresponsive after the alarm is triggered.

Council tenants not living in sheltered accommodation or private sector residents can have the Lifeline Home Alarm installed at a cost of £5.52 per week, including VAT. Customers with a qualifying disability are exempt from VAT and pay £4.60 per week.

Payment can be made by Direct Debit, with invoices sent out annually.

Aims

The aims of this plan are to:

- build a database of potential customers;
- increase the number of customers by an average of ten per month across each of the five years of the plan period.

Audiences

A mosaic profile of existing customers indicates that there is a large potential customer base in the "bungalow haven", "mid-career convention" and "pocket pensions" mosaic types. Non customers in these types, and their families, are the key audiences for this plan.

Tactics

The tactics will focus on communications with a 'call to action' – requiring a response or sign-up. Communications channels will include targeted advertising,

leaflets, posters etc and Direct Marketing, with a particular emphasis on data capture through events and roadshows. A "Later Life" conference and exhibition would have the potential to attract a significant audience of relevance to Lifeline and other council services.

Evaluation

The plan will be evaluated according to:

- The number of enquiries about the Lifeline service
- The number of customers
- The response rate to direct marketing communications
- The response rate to targeted advertising

AGENDA MANAGEMENT SHEET

Report Title:	Treasury Management Report 2016/17 - Progress Report
Name of Committee:	Cabinet
Date:	28th November 2016
Report Director:	Head of Corporate Resources and Chief Financial Officer
Portfolio:	Corporate Resources
Ward Relevance:	All
Prior Consultation:	Treasury Management Strategy 2016/17 2018/19 Council 23 February 2016
Contact Officer:	Mannie Ketley, Head of Corporate Resources and Chief Financial Officer 01788 533416
Public or Private:	Public
Report subject to Call-In:	Yes
Report En-Bloc:	No
Forward Plan:	Yes
Corporate Priorities:	All
Statutory / Policy Background:	The Council's Treasury Management activities are strictly regulated by the Local Government Act 2003 and the CIPFA Code of Practice on Treasury Management.
Summary:	The report sets out the Treasury Management activities for the first half of 2016/17.

The report ensures that the Council is **Financial Implications:**

aware of the current Treasury

Management position.

There are no risk management **Risk Management Implications:**

implications arising from this report

There are no environmental implications **Environmental Implications:**

arising from this report.

There are no legal implications arising **Legal Implications:**

from this report.

No new or existing policy or procedure **Equality and Diversity:**

has been recommended.

Options:

IT BE RECOMMENDED TO COUNCIL

THAT -

(1) the report be noted; and Recommendation:

(2) the monitoring and the review of the

Treasury Management indicators be

agreed.

Reasons for Recommendation: To comply with the Code of Practice

Cabinet - 28th November 2016

Treasury Management Report 2016/17 - Progress Report

Report of the Head of Corporate Resources and Chief Financial Officer

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT -

- (1) the report be noted; and
- (2) the monitoring and the review of the Treasury Management indicators be agreed.

1.1 INTRODUCTION

On 23rd February 2016, in accordance with the CIPFA Code of Practice for Treasury Management in the Public Sector, Council approved the Treasury Management Strategy for 2016/17 – 2018/19. The Code requires the Council to approve a treasury management strategy before the start of each financial year, a mid-year report, and an annual report after the end of each financial year.

This is a report on the Treasury Management activities for the first half of 2016/17 (the mid-year report).

Treasury Management is defined as:

"The management of the organisation's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks".

(CIPFA Code of Practice for Treasury Management in the Public Sector)

In addition to its own resources (General Fund and Housing Revenue Account (HRA) balances, capital receipts, etc.) the Council also collects council tax on behalf of Warwickshire County Council, the Office of the Police and Crime Commissioner for Warwickshire, and Parish Councils. This means that at given points of time during the financial year, the Council has significant cash holdings which require management prior to scheduled payment dates to the preceptors. A summary of transactions, and the levels of investments and borrowings held, is contained within this report.

The Head of Corporate Resources and Chief Financial Officer is pleased to report that all treasury management activity undertaken during the period complied with the approved strategy, the CIPFA Code of Practice, and the relevant legislative provisions.

1.2 ECONOMIC REVIEW APRIL - SEPTEMBER 2014

The referendum vote for Brexit in June this year delivered an immediate shock fall in confidence indicators and business surveys, pointing to an impending sharp slowdown in the economy. However, subsequent surveys have shown a sharp recovery in confidence, though it is generally expected that although the economy will now avoid flat lining, growth will be weak through the second half of 2016 and in 2017.

The Bank of England meeting on August 4th addressed this expected slowdown in growth by a package of measures including a cut in Bank Rate from 0.50% to 0.25%. The Inflation Report included an unchanged forecast for growth for 2016 of 2.0% but cut the forecast for 2017 from 2.3% to just 0.8%. The Governor of the Bank of England, Mark Carney, had warned that a vote for Brexit would be likely to cause a slowing in growth, particularly from a reduction in business investment, due to the uncertainty of whether the UK would have continuing full access, to the EU single market. The new Chancellor Phillip Hammond announced after the referendum result, that the target of achieving a budget surplus in 2020 will be eased in the Autumn Statement on November 23.

The Inflation Report also included a sharp rise in the forecast for inflation to around 2.4% in 2018 and 2019. CPI has started rising during 2016 as the falls in the price of oil and food twelve months ago fall out of the calculation during the year and, in addition, the post referendum 10% fall in the value of sterling on a trade weighted basis is likely to result in a 3% increase in CPI over a time period of 3-4 years.

1.3 OUTLOOK FOR INTEREST RATES

The Council's treasury advisor, Capita Asset Services, has provided the following forecast:

%	Dec 16	Mar 17	Jun 17	Sep 17	Dec 17	Mar 18	Jun 18	Sep 18	Dec 18	Mar 19	Jun 19
Bank Rate	0.10	0.10	0.10	0.10	0.10	0.10	0.25	0.25	0.25	0.25	0.50
5yr PWLB Rate	1.00	1.00	1.10	1.10	1.10	1.10	1.20	1.20	1.20	1.20	1.30
10yr PWLB Rate	1.50	1.50	1.60	1.60	1.60	1.60	1.70	1.70	1.70	1.70	1.80
25yr PWLB Rate	2.30	2.30	2.40	2.40	2.40	2.40	2.50	2.50	2.50	2.50	2.60
50yr PWLB Rate	2.10	2.10	2.20	2.20	2.20	2.20	2.30	2.30	2.30	2.30	2.40

1.4 INTERIM INVESTMENT REPORT AND SUMMARY OF TRANSACTIONS

Interest earned on investments is an important source of income to the Council, and, like fees and charges, provides funding which would otherwise have to be met from increased council tax.

The average investment balance held between April and September 2016 was £52.217m and the average rate of return was 1.07%, 0.65% above the local authority benchmark of 0.42%. This generated investment income of £279,400. The investment income received exceeded the budgeted to date figure by approximately £52,870. Investment income is apportioned between General Fund, HRA, and other reserves (S106, Major Repairs Reserve, etc.) based on average balances and cash-flows during the course of the financial year.

The average debt balance held between April and September 2016 (General Fund & Housing Revenue Account) was £98.914m and the average rate paid was 2.29%, generating interest payable of £1,150,000. Interest payable was lower than the budgeted to date figure by approximately £18,700.

The latest year end position for 2016/17 for the General Fund net cost of borrowing (interest paid less interest received) is to be £22,500 under budget¹. This is based on the forecast for interest rates to fall during the next six months and utilising the investment products prescribed in the 2016/17 – 2018/19 investment strategy, as reported to Council on 23 February 2016.

The following table summarises the treasury management transactions undertaken during the first half of this financial year:

		Principal	Interest
		Amount	Rate %
		£m	
Investments	- as at 31 st March 2016	40,775	1.17
	- matured in period	48.426	
	- arranged in period	<u>67.665</u>	
	- as at 30 th Sept 2016	60.014	0.94
Debt	- as at 31 st March 2016	96.221	2.29
	 matured/repaid in period 	10.000	
	- arranged in period	<u>14.000</u>	
	- as at 30 th Sept 2016	100.221	2.30
	ents at 31 st March 2016	-55.446	
Net Investme	ents at 30 th September 2016	-40.207	

No debt restructuring took place during the period 1st April 2016 to 30th September 2016.

¹ Does not include interest received from non-investment sources – i.e. car loans

1.5 DEBT MANAGEMENT STRATEGY

The borrowing strategy approved (in February) did not identify a specific need for the Council to borrow this financial year to support the capital programme, but highlighted the diminishing level of capital receipts available to finance the General Fund 'standard' capital programme from 2016/17 onwards. The Council will look to match financing with asset life where appropriate and has the option to utilise the Public Works Loan Board (PWLB), other authorities, or 'internal borrowing', that is cash supporting the Council's reserves, balances and cash flow as a temporary measure. The Council continues to monitor the progress of the UK Municipal Bonds Agency (UKMBA), created by the Local Government Association with local authority shareholders. UKMBA's business case suggests that local authorities may be able to access funding from it at sub-PWLB rates during 2016/17.

The outlook for interest rates (see section 1.3) shows a slight rise in PWLB rates over the medium term, although rates remain at historic lows compared to long term trends. The Council has some flexibility to borrow funds this year for use in future years, subject to capital financing requirements, and consideration will be given to undertaking new loans in advance of need where a pre-determined interest cost is important to the whole-life cost of a project. The Housing Revenue Account (HRA) Capital and Revenue estimates for 2017/18 and HRA medium term financial plan contained elsewhere on this agenda indicate that a proportion of HRA self-financing debt will require rescheduling over the period 2017/18 – 2028/29. Officers will review the HRA borrowing pool in light of this requirement and look to match any refinancing with the cash flow expectations contained within the revised HRA 30-year business plan.

In addition to borrowing from external sources the Council has the option of 'intra-fund' borrowing – that is, loans between the General Fund and Housing Revenue Account (HRA). In consultation with its treasury management advisors the Council will continue to look at this facility over the term of the General Fund Medium Term Financial Plan and the HRA Business Plan To ensure opportunities are maximised.

1.6 TREASURY MANAGEMENT INDICATORS

The Council measures its exposures to treasury management risks using the following indicators. Council is asked to note the following indicators as at 30th September 2016.

Security: average credit rating

To measure the security of its portfolio, the Council compares the historic risk of default of its investments against a maximum target rate.

As an example, based on historic data, a AAA (least risk) rated investment has 0% chance of default within 1 year and a 0.05% chance of default within 3 years. A BBB+ (most risk) rated investment has a 0.22% chance of default within 1 year and a 1.21% chance of default within 3 years.

Using these criteria, the Council's overall portfolio at 30th September 2016 had a 0.017% risk of default.

Credit quality	£000's of	Historic Risk of	£000's
	portfolio at 30 th	Default (within	Estimated loss
	September	1 year)	(weighted by
			length of
			investment)
AAA	33,643	0.00%	0
AA-	1,000	0.06%	1
A-	21,371	0.08%	17
BBB+	0	0.22%	0
Total/average	56,014 ¹	0.017%	18

¹ This total excludes investments in property funds which are not categorised by the above methodology.

	Target	Actual	Met?
Historic risk of default	0.25%	0.017%	√
	(max)		

Liquidity: cash available within 7 days (without penalty)

The Council has adopted a voluntary measure of its ability to access cash at short notice by monitoring the amount of cash available to meet unexpected payments. The target of £2m is based on average cash flow requirements. The actual level of liquid resources is much higher than this and reflects the current low interest rate environment.

	Target	Actual	Met?
Cash available at 7 days' notice (without	£2m	£16.385m	✓
penalty)			

Interest rate exposures

This indicator is set to control the Council's exposure to interest rate risk – fluctuation in interest rates available for borrowing and investment. The exposures to fixed and variable rate interest rates, expressed as a proportion of net principal borrowed (meaning, investments and borrowing combined) were:

	Limit ¹	Actual	Met?					
	£000's	£000's						
Upper limit on fixed rate exposures based	111,000	100,221	✓					
on net debt (investments and borrowing								
combined)								
Upper limit on variable rate exposures	0	-40,207	✓					
based on net debt (investments and								
borrowing combined)								

¹ The upper limit on fixed rate exposures has been set at the equivalent of the Council's maximum borrowing requirement less its minimum investment level (or 100%) The upper limit on variable rate exposures has been set to ensure that the Council is not exposed to interest rate rises which could adversely impact on the revenue budget. The limit ensures the use of variable rate debt does not exceed the level of variable rate investments.

Fixed rate investments and borrowings are those where the rate of interest is fixed for 12 months or more. Instruments that mature during the financial year (regardless of their original length) are classed as variable rate. (This is the approach suggested in the Treasury Management Code guidance notes).

Maturity structure of borrowing

This indicator is set to control the Council's exposure to refinancing risk – that all borrowing falls due for repayment at the same time. The repayment structure of fixed rate borrowing was:

	Upper	Lower	Actual	Met?
	Limit	Limit		
Under 12 months	10%	0%	7%	✓
12 months and within 24 months	30%	0%	21%	✓
24 months and within five years	60%	0%	48%	✓
Five years and within 10 years	60%	0%	9%	✓
10 years to 20 years	75%	0%	1%	✓
20 years to 30 years	75%	0%	14%	✓
30 years +	75%	0%	0%	✓

The maturity date of borrowing is the earliest date on which the lender can demand repayment.

Principal sums invested for periods longer than 364 days

The purpose of this indicator is to control the Council's exposure to the risk of incurring losses by seeking early repayment of its investments. It is used in conjunction with the liquidity indicator to ensure sufficient cash resources are available without penalty during the short to medium term. The total principal sums invested to final maturities beyond the year end were:

	2016/17	2017/18	2018/19
Limit on principal invested beyond year end	£10m	£10m	£10m
Actual principal invested beyond year end	£7m	£6m	£0
Within limit?	✓	✓	✓

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter:

Treasury Management Report 2016/17 - Progress Report

Originating Department:

List of Background Papers

 			+	1
Document No.	Date	Description of Document	Officer's Reference	File Reference
1.				
open to public in consist of the pl	nspec lannin onsulta	pers relating to reports on tion under Section 100D or g applications, referred to ations made by the Local F	f the Local Governme in the reports, and all	ent Act 1972, written
* Exempt inform	nation	is contained in the followir	ng documents:	
Document No.		Relevant Paragraph	of Schedule 12A	

(*Delete if not applicable)

^{*} There are no background papers relating to this item.

AGENDA MANAGEMENT SHEET

Calendar of Meetings 2017/18

Report Title:

Name of Committee:	Cabinet
Date:	28th November 2016
Report Director:	Executive Director
Portfolio:	None
Ward Relevance:	All Wards
Prior Consultation:	Executive Director, Service Heads and other council officers involved in meetings
Contact Officer:	Veronika Beckova, Democratic Services Officer, Tel: 01788 533 591
Public or Private:	Public
Report subject to Call-In:	Yes
Report En-Bloc:	Yes
Forward Plan:	Yes
Corporate Priorities:	This report does not specifically relate to any Council priorities, but should be considered by the Panel/Cabinet for the following reasons: Cabinet is required, under the Council's Constitution, to fix the dates and times of Council, Cabinet and committee meetings.
Statutory/Policy Background:	None
Summary:	Cabinet is required, under the Council's Constitution, to fix the dates and times of Council, Cabinet and committee meetings.
Financial Implications:	There are no financial implications arising from this report.

Risk Management Implications: There are no risk management implications

arising from this report.

Environmental Implications: There are no environmental implications

arising from this report.

Legal Implications: There are no legal implications arising from

this report.

Equality and Diversity:No new or existing policy or procedure has

been recommended.

Options: To recommend to Council that the Calendar

of Meetings for 2017/18 be approved.

Risks: None

Benefits: Compliance with the Council's

Constitution

Recommendation: IT BE RECOMMENDED TO COUNCIL

THAT the Calendar of Meetings for 2017/18

be approved.

Reasons for Recommendation: In order to comply with the Council's

Constitution.

Cabinet - 28th November 2016

Calendar of Meetings 2017/18

Report of the Executive Director

Recommendation

IT BE RECOMMENDED TO COUNCIL THAT the Calendar of Meetings for 2017/18 be approved.

The Calendar of Meetings for 2017/18, set out at Appendix 1, is submitted to Cabinet for approval.

The timetable takes into account the following:

- i) the requirement for five cycles of meetings per year;
- ii) the requirement for five ordinary meetings of Council;
- the requirement for two special meetings of Council to be held in September 2017 and February 2018 to consider the approval of the statement of accounts and budget setting respectively;
- iv) the requirement of Planning Committee to meet on a 3/4 week cycle throughout the year; and
- v) the requirement for the annual meeting of Council to avoid the annual meeting of Warwickshire County Council.

Appeals Committee meets on an ad hoc basis.

Every effort has been made to avoid scheduling meetings during the dates of the political parties' conferences and local community forums in 2017. However, due to the volume of meetings to be incorporated in the calendar, it has not been possible to avoid these dates entirely.

It is proposed that the meeting of Cabinet usually held in late November be rearranged to be held on 4 December 2017. This will allow time for any direct implications of the Chancellor's Autumn Statement for the Council to be assessed and included in the budget report for that meeting. Consequently, the full meeting of Council would be moved back to 14 December 2017 to give time for any reports from that Cabinet meeting to be included on its agenda.

Meetings of Cabinet and Council have been scheduled to avoid school holidays for Warwickshire.

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter: Calendar of Meetings 2017/18

Originating Department: Executive Director

List of Background Papers

There are no background papers relating to this item.

Calendar of Meetings 2017/18

n May	y 15		July	31		Oct	16		Jan	1	New Year's Day	Mar	19	
	16		Aug	1			17			2			20	Licensing
d	17			2			18	Planning		3			21	
ı	18			3			19	<u> </u>		4			22	
n	22			7			23			8	Cabinet		26	
,	23			8			24			9	Cabinot		27	Audit and Ethics
d	24	Planning		9			25			10	Planning		28	
ı	25	<u> </u>		10			26			11	<u> </u>		29	
n	29	Bank Holiday		14			30	Cabinet		15	Whittle OSC	Apr	2	Bank Holiday
•	30			15			31	Licensing		16			3	
d	31			16	Planning	Nov	1			17			4	Planning
J Jun				17			2			18			5	J
n	5	Cabinet		21			6	Whittle OSC		22			9	Cabinet
•	6			22			7			23	Licensing		10	
d	7			23			8	Planning		24	J		11	
ı	8			24			9	<u> </u>		25			12	Brooke OSC
n	12	Whittle OSC		28	Bank Holiday		13			29			16	
•	13			29	•		14	Council		30	Audit and Ethics		17	
d	14	Planning		30			15			31	Planning		18	
ı	15			31			16		Feb	1			19	
n	19		Sep	4	Cabinet		20			5	Cabinet		23	
•	20			5	Licensing		21	Audit and Ethics		6	Special Council		24	Council
d	21			6	Planning		22			7	•		25	Planning
ı	22			7			23			8			26	
n	26	Cabinet		11	Whittle OSC		27			12				
•	27	Audit and Ethics		12			28			13			Borougl	n Elections -
d	28			13			29	Planning		14			3 M	lay 2018
ı	29			14			30			15	Brooke OSC			
n July	y 3		LD	18		Dec	4	Cabinet		19		May	7	Bank Holiday
•	4	Licensing	LD	19			5			20				
d	5	Planning	LD	20			6			21	Planning		9	
ı	6			21	Audit and Ethics		7	Brooke OSC		22			10	
n	10		L	25			11			26		8		
•	11		L	26			12			27	Council			I Meeting –
d	12		L	27	Planning		13			28			17 N	/lay 2018
,	13	Brooke OSC		28	Special Council		14	Council	Mar	1				
n	17		Oct C	2			18			5	Cabinet			
•	18	Council	С	3			19			6				
d	19		С	4	Cabinet		20			7				
ı	20			5			21			8				
n	24			9			25	Christmas Day		12	Whittle OSC			
·	25			10			26	Boxing Day		13				
d	26	Planning		11			27	Council closed		14	Planning			
ı	27			12	Brooke OSC		28		<u> </u>	15				

²¹

*OSC - Overview and Scrutiny Committee

NOTE:

Meetings of the Council commence at 7pm.

Meetings of Cabinet and Committees commence at 5.30pm.

An updated list of all meetings open to the public is available on the Council's web site at www.rugby.gov.uk.

C = Conservative Party Conference:

01/10/2017 - 04/10/2017 L = Labour Party Conference:

24/09/2017 – 27/09/2017 **LD = Liberal Democrat Party Conference:**

16/09/2017 – 20/09/2017

INTERNAL USERS can find an updated list of all meetings, including premeetings, agenda dispatch dates and report deadlines in the 'Committees & WP's -Councillor & Committee Information' folder which is available in the Public Folders through Microsoft Outlook. The working parties and task groups' dates are updated on an ad hoc basis throughout the year and are available from the 'Calendar of Meetings' in the Public Folders, within the 'Committees & WP's' folder, through Microsoft Office.

Agenda No 14

AGENDA MANAGEMENT SHEET

Report Title:	Appointments to Outside Bodies - Miscellaneous Appointments
Name of Committee:	Cabinet
Date:	28th November 2016
Report Director:	Executive Director
Portfolio:	Corporate Resources
Ward Relevance:	All
Prior Consultation:	Trustees of Hillmorton Charities have been consulted
Contact Officer:	Linn Ashmore, Democratic Services Officer, Tel: 01788 533522
Public or Private:	Public
Report subject to Call-In:	Yes
Report En-Bloc:	Yes
Forward Plan:	Yes
Corporate Priorities:	This report does not specifically relate to any Council priorities, but should be considered by Cabinet for the following reasons: To ensure continuity of the Council's representation on outside bodies.
Statutory / Policy Background:	
Summary:	One term of office on Outside Bodies (Miscellaneous Appointments) is due to expire and requires re-appointment.

report

There are no risk management **Risk Management Implications:**

implications for this report

There are no environmental implications **Environmental Implications:**

for this report

There are no legal implications for this **Legal Implications:**

report

There are no equality and diversity **Equality and Diversity:**

implications for this report

One current representative to the Trustees of Hillmorton Charities be re-

appointed.

Risks: None

Options:

Benefits: Continuity of representation

Mr W Goodman be re-appointed to the Trustees of Hillmorton Charities for a further four year term of office expiring on 28th November 2020.

Recommendation:

Reasons for Recommendation: To ensure continuity of representation.

Cabinet - 28th November 2016

Appointments to Outside Bodies - Miscellaneous Appointments Report of the Executive Director

Recommendation

Mr W Goodman be re-appointed to the Trustees of Hillmorton Charities for a further four year term of office expiring on 28th November 2020.

BACKGROUND

One term of office for the Trustees of Hillmorton Charities is due to expire on 19th November 2016 for Mr W Goodman. Mr Goodman has confirmed he is willing to continue to serve the Charity for a further four year term of office and the Trustees of the Charity have also been consulted.

Name of Meeting: Cabinet

Date of Meeting: 28th November 2016

Subject Matter:

Appointments to Outside Bodies - Miscellaneous Appointments

Originating Department: